

ANDREW J. GINTHER, MAYOR

## **HOME-ARP Allocation Plan**

Prepared by City of Columbus

Department of Finance and Management – Grants Management

90 W. Broad Street Columbus, OH 43215

## **HOME-ARP Allocation Plan**

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## Introduction

The City of Columbus is a U.S. Department of Housing and Urban Development (HUD) Entitlement Community and Participating Jurisdiction (PJ). This designation allows for HUD to allocate funds for programs to support the City's most vulnerable families and individuals through the Emergency Solutions Grant (ESG), the HOME Investment Partnerships (HOME) program, the Housing Opportunities for Persons with Aids (HOPWA) grant and the Community Development Block Grant Program (CDBG). These HUD resources are made available to the City on an annual basis. In addition to these annual allocations HUD funding can be made available to Participating Jurisdictions to address specific needs or national priorities.

On March 11, 2021, President Biden signed the American Rescue Plan Act (ARPA or ARP) into law, enabling over \$1.9 trillion in relief to address the continued impact of the COVID-19 pandemic on the economy, public health, state and local governments, individuals, and businesses.

To address the need for homelessness assistance and supportive services, Congress appropriated \$5 billion in ARP funds to be administered through HOME to perform four activities that must primarily benefit qualifying individuals and families who are homeless, at risk of homelessness, or in other vulnerable populations. These eligible activities include: (1) development and support of affordable housing, (2) tenant-based rental assistance (TBRA), (3) provision of supportive services; and (4) acquisition and development of non-congregate shelter units. The program described in this notice for the use of the appropriated ARP funds is the HOME-American Rescue Plan or "HOME-ARP".

The City of Columbus has been allocated a total of \$16,433,138 of HOME-ARP funding. The U.S. Department of Housing and Urban Development issued the Community Planning Division (CPD) Notice 21-010 which outlines the requirements for the use of funds in the HOME-American Rescue Plan Program. Requirements include funding limitations including eligible and ineligible activities, uses and Qualifying Populations.

The mechanisms through which PJs must plan and apply for HOME-ARP funding is also prescribed by HUD. To receive its HOME-ARP funds, a PJ must engage in consultation and public participation processes and develop a HOME-ARP Allocation Plan that meets the requirements established in the CPD Notice 21-010 and submit it to HUD as a substantial amendment to its Fiscal Year 2021 Annual Action Plan. The HOME-ARP Allocation Plan must describe how the PJ intends to distribute HOME-ARP funds, including how it will use these funds to address the needs of HOME-ARP Qualifying Populations. The Notice also includes requirements for an assessment of unmet needs of each Qualifying Population and an assessment of gaps in housing and shelter inventory, homeless assistance and services, and homelessness prevention service delivery system.

This HOME-ARP Allocation Plan is currently proposed. It is incomplete because the City is currently seeking comments from the public which will be included in the City's HOME- ARP Allocation Plan submission to HUD.

Per HUD guidelines the activities described in the proposed plan must primarily benefit the qualifying individuals and families who are homeless, at risk of homelessness, fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking, or in other vulnerable populations as defined below:

#### **HOMELESS**

Homeless as defined in 24 CFR 91.5, 1, 2, or 3 below:



- 1. An individual or family who lacks a fixed, regular, and adequate nighttime residence, meaning:
  - An individual or family with a primary nighttime residence that is a public or private place not designed for or ordinarily used as a regular sleeping accommodation for human beings, including a car, park, abandoned building, bus or train station, airport, or camping ground;
  - ii. An individual or family living in a supervised publicly or privately operated shelter designated to provide temporary living arrangements (including congregate shelters, transitional housing, and hotels and motels paid for by charitable organizations or by federal, state, or local government programs for low-income individuals); or
  - iii. An individual who is exiting an institution where he or she resided for 90 days or less and who resided in an emergency shelter or place not meant for human habitation immediately before entering that institution;
- 2. An individual or family who will imminently lose their primary nighttime residence, provided that:
  - i. The primary nighttime residence will be lost within 14 days of the date of application for homeless assistance:
  - ii. (ii) No subsequent residence has been identified; and
  - iii. (iii) The individual or family lacks the resources or support networks, e.g., family, friends, faithbased or other social networks needed to obtain other permanent housing;
- 3. Unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless under this definition, but who:
  - (i) Are defined as homeless under section 387 of the Runaway and Homeless Youth Act (42 U.S.C. 5732a), section 637 of the Head Start Act (42 U.S.C. 9832), section 41403 of the Violence Against Women Act of 1994 (42 U.S.C. 14043e-2), section 330(h) of the Public Health Service Act (42 U.S.C. 254b(h)), section 3 of the Food and Nutrition Act of 2008 (7 U.S.C. 2012), section 17(b) of the Child Nutrition Act of 1966 (42 U.S.C. 1786(b)), or section 725 of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11434a);
  - ii. (ii) Have not had a lease, ownership interest, or occupancy agreement in permanent housing at any time during the 60 days immediately preceding the date of application for homeless assistance;
  - iii. (iii) Have experienced persistent instability as measured by two moves or more during the 60-day period immediately preceding the date of applying for homeless assistance; and
  - iv. (iv) Can be expected to continue in such status for an extended period of time because of chronic disabilities, chronic physical health or mental health conditions, substance addiction, histories of domestic violence or childhood abuse (including neglect), the presence of a child or youth with a disability, or two or more barriers to employment, which include the lack of a high school degree or General Education Development (GED), illiteracy, low English proficiency, a history of incarceration or detention for criminal activity, and a history of unstable employment;

#### **AT RISK OF HOMELESSNESS**

At risk of Homelessness, as defined in <u>24 CFR 91.5</u>:

- 1. An individual or family who:
  - i. Has an annual income below 30 percent of median family income for the area, as determined by HUD;
  - ii. Does not have sufficient resources or support networks, e.g., family, friends, faith based or other social networks, immediately available to prevent them from moving to an emergency



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shelter or another place described in paragraph (1) of the "Homeless" definition in this section; and

- iii. Meets one of the following conditions:
  - A. Has moved because of economic reasons two or more times during the 60 days immediately preceding the application for homelessness prevention assistance;
  - B. Is living in the home of another because of economic hardship;
  - C. Has been notified in writing that their right to occupy their current housing or living situation will be terminated within 21 days after the date of application for assistance;
  - D. Lives in a hotel or motel and the cost of the hotel or motel stay is not paid by charitable organizations or by federal, State, or local government programs for low-income individuals;
  - E. Lives in a single-room occupancy or efficiency apartment unit in which there reside more than two persons or lives in a larger housing unit in which there reside more than 1.5 people per room, as defined by the U.S. Census Bureau;
  - F. Is exiting a publicly funded institution, or system of care (such as a health-care facility, a mental health facility, foster care or other youth facility, or correction program or institution); or
  - G. Otherwise lives in housing that has characteristics associated with instability and an increased risk of homelessness, as identified in the recipient's approved consolidated plan;
- 2. A child or youth who does not qualify as "homeless" under this section, but qualifies as "homeless" under section 387(3) of the Runaway and Homeless Youth Act (42 U.S.C. 5732a(3)), section 637(11) of the Head Start Act (42 U.S.C. 9832(11)), section 41403(6) of the Violence Against Women Act of 1994 (42 U.S.C. 14043e-2(6)), section 330(h)(5)(A) of the Public Health Service Act (42 U.S.C. 254b(h)(5)(A)), section 3(I) of the Food and Nutrition Act of 2008 (7 U.S.C. 2012(I)), or section 17(b)(15) of the Child Nutrition Act of 1966 (42 U.S.C. 1786(b)(15)); or
- 3. A child or youth who does not qualify as "homeless" under this section but qualifies as "homeless" under section 725(2) of the McKinney-Vento Homeless Assistance Act (42 6 U.S.C. 11434a(2)), and the parent(s) or guardian(s) of that child or youth if living with her or him.

# THOSE FLEEING OR ATTEMPTING TO FLEE, DOMESTIC VIOLENCE, DATING VIOLENCE, SEXUAL ASSAULT, STALKING, OR HUMAN TRAFFICKING, AS DEFINED BY HUD

For HOME-ARP, this population includes any individual or family who is fleeing, or is attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking. This population includes cases where an individual or family reasonably believes that there is a threat of imminent harm from further violence due to dangerous or life-threatening conditions that relate to violence against the individual or a family member, including a child, that has either taken place within the individual's or family's primary nighttime residence or has made the individual or family afraid to return or remain within the same dwelling unit. In the case of sexual assault, this also includes cases where an individual reasonably believes there is a threat of imminent harm from further violence if the individual remains within the same dwelling unit that the individual is currently occupying, or the sexual assault occurred on the premises during the 90-day period preceding the date of the request for transfer.

**Domestic violence**, which is defined in <u>24 CFR 5.2003</u> includes felony or misdemeanor crimes of violence committed by:



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- 1. A current or former spouse or intimate partner of the victim (the term "spouse or intimate partner of the victim" includes a person who is or has been in a social relationship of a romantic or intimate nature with the victim, as determined by the length of the relationship, the type of the relationship, and the frequency of interaction between the persons involved in the relationship);
- 2. A person with whom the victim shares a child in common;
- 3. A person who is cohabitating with or has cohabitated with the victim as a spouse or intimate partner;
- 4. A person similarly situated to a spouse of the victim under the domestic or family violence laws of the jurisdiction receiving HOME-ARP funds; or
- 5. Any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws of the jurisdiction.

**Dating violence** which is defined in 24 CFR 5.2003 means violence committed by a person:

- 1. Who is or has been in a social relationship of a romantic or intimate nature with the victim; and
- 2. Where the existence of such a relationship shall be determined based on a consideration of the following factors:
  - a. The length of the relationship;
  - b. The type of relationship; and
  - c. The frequency of interaction between the persons involved in the relationship.

**Sexual assault** which is defined in 24 CFR 5.2003 means any nonconsensual sexual act proscribed by Federal, Tribal, or State law, including when the victim lacks capacity to consent.

**Stalking** which is defined in 24 CFR 5.2003 means engaging in a course of conduct directed at a specific person that would cause a reasonable person to:

- 1. Fear for the person's individual safety or the safety of others; or
- 2. Suffer substantial emotional distress.

**Human Trafficking** includes both sex and labor trafficking, as outlined in the Trafficking Victims Protection Act of 2000 (TVPA), as amended (22 U.S.C. 7102). These are defined as:

- 1. Sex trafficking means the recruitment, harboring, transportation, provision, obtaining, patronizing, or soliciting of a person for the purpose of a commercial sex act, in which the commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such act has not attained 18 years of age; or
- 1. Labor trafficking means the recruitment, harboring, transportation, provision, or obtaining of a person for labor or services, through the use of force, fraud, or coercion for the purpose of subjection to involuntary servitude, peonage, debt bondage, or slavery.

#### OTHER QUALIFYING POPULATIONS

Other Populations where providing supportive services or assistance under section 212(a) of NAHA (42 U.S.C. 12742(a)) would prevent the family's homelessness or would serve those with the greatest risk of housing instability. HUD defines these populations as individuals and households who do not qualify under any of the populations above but meet one of the following criteria:

1. Other Families Requiring Services or Housing Assistance to Prevent Homelessness is defined as households (i.e., individuals and families) who have previously been qualified as "homeless" as defined in 24 CFR 91.5, are currently housed due to temporary or emergency assistance, including financial assistance, services, temporary rental assistance or some type of other assistance to allow the



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household to be housed, and who need additional housing assistance or supportive services to avoid a return to homelessness.

- 2. At Greatest Risk of Housing Instability is defined as household who meets either paragraph (i) or (ii) below:
  - i. has annual income that is less than or equal to 30% of the area median income, as determined by HUD and is experiencing severe cost burden (i.e., is paying more than 50% of monthly household income toward housing costs);
  - ii. has annual income that is less than or equal to 50% of the area median income, as determined by HUD, AND meets one of the following conditions from paragraph of the "At risk of homelessness" definition above, established at 24 CFR 91.5

Veterans and Families that include a Veteran Family Member that meet the criteria for one of the Qualifying Populations described above are also eligible to receive HOME-ARP assistance.

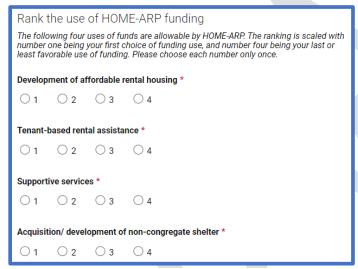


## Consultation

The City of Columbus recognizes the importance of stakeholder engagement to inform the use of its allocated HOME-ARP funds. The Department of Finance and Management (DoFM) consulted with a wide range of housing services providers including but not limited to members of the City of Columbus and Franklin County Continuum of Care (CoC), homeless and domestic violence service providers, veteran's groups, the public housing agency serving the City's geographic area (Columbus Metropolitan Housing Authority), public agencies that address the needs of the Qualifying Populations, and both public/private organizations that address fair housing, civil rights, and the needs of persons with disabilities. City staff compiled these contacts to create a consultation contact list including **over 100 local housing service provider organizations and agencies**. All of those included in the consultation contact list were invited to participate in both the HOME-ARP online survey and the in-person stakeholder input meeting.

### Survey

The online HOME-ARP survey was sent to the consultation contact list and remained open to respondents from August 24<sup>th</sup> through September 16<sup>th</sup>, 2022. The survey was **completed by 52 stakeholders from 40 distinct organizations and agencies**. The brief survey consisted of 13 total questions. The first nine questions gathered contact and organizational information and were followed by one ranking then three open-ended questions. Reference Appendix A to view the complete survey.



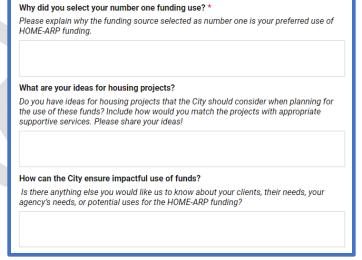


Figure 1: Ranking question used in the City's HOME-ARP survey

Figure 2: Open-ended questions used in the City's HOME-ARP survey

The responses to the open-ended questions have been integrated into the <u>List of Organizations Consulted with</u> <u>and Summarized Feedback</u> section included below. The City has organized this summarized information by respondent organization or agency, shown in the feedback column.

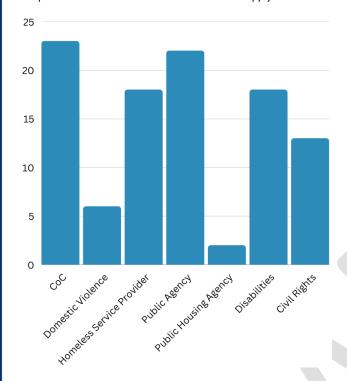
The following charts and graphs represent the types of organizations the respondents represent, populations the respondents work with, the selected biggest obstacle faced by their organization, and their ranking of the potential use of HOME-ARP funds.



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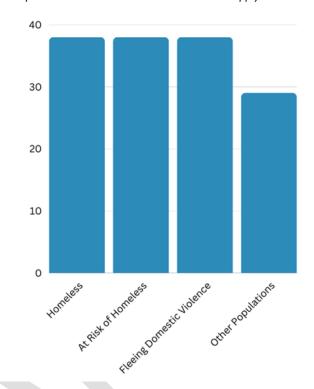
#### **Organization / Agency Descriptions**

Respondents were instructed to select all that apply



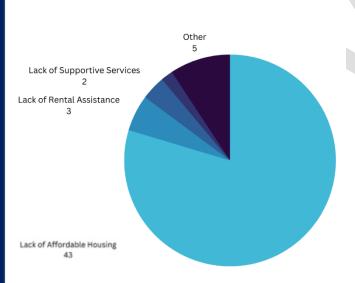
## **Qualifying Populations Agency / Organizations Serve**

Respondents were instructed to select all that apply



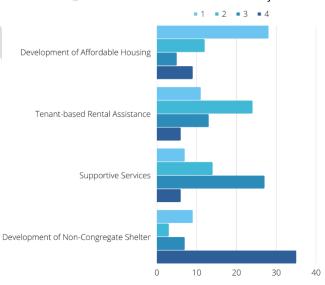
#### **Biggest Obstacle Faced**

Respondents were instructed to select only one



## Rank the Use of HOME-ARP Funding

Respondents were instructed to rank with number one most favorable



The results of the survey, as shown graphically above, illustrate that the majority of housing stakeholders and providers agree that the **biggest obstacle facing Qualifying Populations is the lack of affordable housing in the City**. This need is emphasized through the data received by the ranking of HOME-ARP funding use, in which respondents ranked "development of affordable housing" as the most favorable use of funds, followed by tenant-based rental assistance, supportive services and lastly development of non-congregate shelter.



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## Stakeholder Input Meetings

The in-person stakeholder input meeting was held on September 13<sup>th</sup>, 2022 and was attended by 51 stakeholders from 40 organizations and agencies. DoFM staff reviewed the participant list after the input meeting and noticed that members of organizations that address civil rights and fair housing were not represented. To ensure this important group's perspective was included in the consultation process, an additional stakeholder input meeting specific to organizations that address civil rights and fair housing was held on October 12<sup>th</sup>, 2022 and was attended by six stakeholders from three organizations.

The meetings brought together housing stakeholders to discuss potential uses of HOME-ARP funding, collect data and input on housing needs, and gather participants feedback to ensure that the funding is put to the best possible use. All attendees were introduced to the HOME-ARP program, presented information on the funding's Qualifying Populations and eligible activities, and provided the City's projected project timeline to complete the required allocation plan.

In the initial stakeholder meeting participants were broken out into eight facilitated groups and were given 15 minutes to discuss three prompts that mirrored the survey. Reference Appendix B to view the facilitator's guide used by each group. At the end of this discussion period, all participants were called back together to share their biggest takeaways and the major points of their discussions. Each facilitator submitted their detailed notes to the DoFM staff and that feedback is summarized below by prompt.

Participants in the civil rights and fair housing specific meeting were prompted with the same three questions as the larger stakeholder group. The participant's feedback has been incorporated in the summarized sections below.

#### WHAT ARE THE LARGEST OBSTACLES THAT YOUR CLIENTS FACE?

The participating stakeholders identified the lack of available affordable housing as the largest obstacle facing their clients and the Columbus community. More specifically, stakeholders noted the City lacks affordable diversified housing to fit families of multiple sizes, units in locations that are near to accessible public transit, and units with the accessibility considerations needed for those with disabilities. Stakeholders identified that it is difficult to locate property owners and landlords who are willing to work with their organizations to house their clients including those in the housing choice voucher program and emergency rental assistance programs.

Participants in the civil rights and fair housing meeting identified that fair housing enforcement is currently underutilized. This is often due to tenant's fear of being retaliated against by landlords, leading to eviction and homelessness. This concern of retribution has materialized into poor living conditions in many Columbus housing units. Tenants, especially low-to-moderate income families and individuals, are having to choose between their health and safety or risk eviction when reporting hazardous housing conditions.

While affordable housing is being developed, participants suggested increased funding for and the streamlining of rental assistance programs. Stakeholders commented that the processes to obtain supportive services lacks flexibility, wait times for housing are at least six months and the current guidelines limit those who can be served. Stakeholders also identified that there are large barriers to access, silos that prevent coordination, and difficulty identifying and assessing families/individuals at risk to intervene before a crisis. The system is even more difficult to navigate for individuals who are experiencing housing instability or homelessness for the first time.

There must be changes to the current system to alleviate the time it takes to stably house Columbus residents. Process time for paperwork to enter programs, including intake and assessment procedures, are extremely long leading to unnecessary waiting periods for families and individuals in crisis. CMHA is the Public Housing Agency



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responsible for the ownership and management of public housing property in Franklin County. According to CMHA there are 696 public housing units and 13,585 Section 8 subsidized housing vouchers in use. This availability is not nearly meeting demand. Stakeholders and residents anecdotally describe to local news outlets situations when CMHA has assigned vouchers to residents but unfortunately the vouchers expire before the resident is able to secure housing. According to the Columbus Dispatch, between July 2021 and February 2022, nearly 1,500 vouchers went expired.

#### WHAT DO YOU THINK THE BEST USE OF THE HOME-ARP FUNDING WOULD BE?

Participants identified that the **best use of HOME-ARP funding is the development of more affordable housing** and new partnerships to increase services for Qualifying Populations. In the planning of affordable housing development, participants suggested taking into consideration transportation, childcare, access to high-speed internet, access to supportive services, and accommodations for those with disabilities.

In tandem to the creation of additional affordable housing, participants suggested using the funds to preserve existing affordable units. This includes working with landlords who currently rent naturally occurring affordable housing. Stakeholders suggested coordinated efforts in providing stabilized housing options to Qualifying Populations, like updating housing lists that vet landlords.

# WHAT ARE SOME OF YOUR IDEAS FOR ELIGIBLE HOUSING PROJECTS IN THE CITY OF COLUMBUS? HOW WOULD YOU MATCH THE PROJECTS WITH APPROPRIATE SUPPORTIVE SERVICES?

Participants commented that affordable and supportive housing is needed to prevent the homelessness of people from varying groups including youth, LQBTQ+, seniors, families, and those with disabilities. Stakeholders have identified that evictions often exacerbate problems for those who suffer from mental health issues. There have been over 42,010 eviction filings within the City of Columbus since March 15<sup>th</sup> 2020. Evictions per month continue to rise according to data compiled by The Eviction Lab, a non-profit research group from Princeton University. Types of housing discussed to meet the needs of these groups included transitional and transient housing, short-term housing for pregnant women, temporary housing for those who are currently experiencing homelessness and spaces within affordable housing developments for supportive services to be delivered. Participants suggested the funds be used to purchase buildings to be rehabilitated and used for rental housing and for homeownership programs.

Stakeholders commented that supportive services must be connected to affordable housing. They also suggested that the best way to link projects with appropriate supportive services was through existing community partners with expertise and experience working with the Qualifying Populations.

The theme of education around housing was prevalent within the discussions. Participants suggested offering financial literacy programs for those who are seeking permanent, safe housing. Also suggested was landlord and property management education to ensure entities stay committed to renting affordable housing units to those with vouchers. Stakeholders commented that increased expenses, property taxes, and demand are leading to rent increases. Landlords may also be raising rents to increase barriers for those with housing choice vouchers. Participants identified a correlation between the companies with the highest eviction rates and companies with code enforcement cases and other safety and sanitary issues. Stakeholders can identify notorious "bad acting" landlords. The City can utilize stakeholders to evaluate landlords that are eligible for inclusion in future programs.



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## List of Organizations Consulted with Summarized Feedback

The DoFM staff consulted **40 local housing service provider organizations and agencies** including representative organizations from all HUD required stakeholder groups and 50% of <u>Columbus and Franklin County continuum of care member organizations</u>.

Agency/Org	Type of	Populations	Method of	Feedback
Consulted	Agency/Org	Served	Consultation	
Affordable Housing Trust Corporation	Columbus/Franklin County Continuum of Care (CoC) member	Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Input Meeting	Participated in group feedback included in "Stakeholder Input Meeting" section above.
ADAMH Board of Franklin Co.	Columbus/Franklin County Continuum of Care (CoC) member, Public agency that addresses the needs of the HOME-ARP eligible populations	Franklin Co. residents in need of behavioral health services	Survey	Identified biggest obstacle facing clients as lack of affordable housing. Recommended that the city clearly and directly address the housing needs of those at the lowest income levels, including those with less than 30% AMI.
Advocating Opportunity	Public or private organization that addresses civil rights and fair housing	Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking	Survey	Identified biggest obstacle facing clients as the lack of housing that services for international survivors of sex or labor trafficking who are awaiting legal immigration status. Recommended funds go toward affordable housing projects. They said the city should also incentivize and educate landlords on how they can and should support lower income residents.
Alvis, Inc.	Homeless service provider, Public or private organization that addresses the needs of persons with disabilities	Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Recommended groups of apartments or campus style housing near to public transportation, where residents can access on-site support services 24/7. Suggested using funds for support services that assist residents to be successful and contributing members of the neighborhoods they reside in.
Bhutanese Community of Central Ohio	Columbus/Franklin County Continuum of Care (CoC) member, Public or private organization that addresses civil rights and fair housing	Homeless individuals/families, Individuals/families at risk of homelessness, Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability, Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing, coupled with exploitation by landlords.



Agency/Org	Type of	Populations	Method of	Feedback
Consulted	Agency/Org	Served	Consultation	
Catholic Social Services	Columbus/Franklin County Continuum of Care (CoC) member, Domestic violence service provider, Public or private organization that addresses civil rights and fair housing	Homeless individuals/families Individuals/families at risk of homelessness Other Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Suggested the city also fund emergency services.
Clintonville- Beechwold Community Resources Center	Public agency that addresses the needs of the HOME-ARP eligible populations	Homeless individuals/families Individuals/families at risk of homelessness Other Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. As a housing service provider, CRC shared that their organization is very quickly running out of ERA2 dollars to provide rental and utility assistance, leading them to turn away individuals and families seeking assistance.
Columbus City Council	Columbus/Franklin County Continuum of Care (CoC) member	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Input Meeting	Participated in group feedback included in "Stakeholder Input Meeting" section above.
Columbus City Schools	Columbus/Franklin County Continuum of Care (CoC) member Homeless service provider, Public agency that addresses the needs of the HOME-ARP eligible populations	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Suggested that housing options / conversion projects for housing in and around previous use school buildings should be considered. Suggested partnering with local school districts to develop supportive housing specific to families with school-age youth could be novel and effective stabilization programming. Youth ages 15-18 face a gap in services if they are ineligible or unable to access available services. Identified supportive transitional services as essential, noted that many youths are experiencing preventable compound trauma due to a lack of support when transitioning from one location/school/home/etc. to another. Developing a systemic transition program and providing adequate level personnel support to administer/monitor the program is essential.



Agency/Org	Type of	Populations	Method of	Feedback
Consulted	Agency/Org	Served	Consultation	
Columbus Metropolitan Housing Authority	Public Housing Agency (PHA)	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacles facing clients as lack of affordable housing and lack of rental assistance. Suggested building affordable housing through the use of combined funding streams and the collaboration among grantees to streamline the process. Identified need for funding to deliver supportive services for safe transition to market rate housing, homeownership, and/or self-sufficiency.
Columbus Metropolitan Library	Public agency that addresses the needs of the HOME-ARP eligible populations	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacles facing clients as lack of affordable housing and lack of sheltering space. Suggested the creation of a housing land bank and more spaces where those experiencing homelessness can spend time throughout the day with safe places to sleep.
Columbus State Community College	Columbus/Franklin County Continuum of Care (CoC) member Public agency that addresses the needs of the HOME-ARP eligible populations	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Survey	Identified biggest obstacle facing clients as lack of affordable housing. Suggested the creation of additional student housing (college/trade) that provides transitional housing for students and their families while they are working on a degree or certificate. Scholar House I, II & III are good models, with the inclusion of availability for single students, and that provides housing support with transitional services beyond the completion of the degree (3-6 months after degree completion).
Community Housing Network	Columbus/Franklin County Continuum of Care (CoC) member, Public or private organization that addresses the needs of persons with disabilities, Homeless service provider	Homeless individuals/families Individuals/families at risk of homelessness Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing and supportive services. Due to the lack of affordable housing, there is a gap of funds and service providers within the area. Identified projects like Touchstone Field Place II and Poplar Fen Place are two good example projects in Community Housing Network, Inc.'s pipeline that would be successful if HOME-ARP dollars were available. These projects receive funding from multiple other resources, including LIHTC, which will help the City leverage their funds.
Community Shelter Board	Columbus/Franklin County Continuum of Care (CoC) member Public agency that addresses the needs of the HOME-ARP eligible populations Public or private organization that addresses the needs of persons with disabilities	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Recommended using funding to acquire commercial properties like hotels and motels convert them to permanent supportive housing for people living in shelters or on the street. Commented that permanent supportive housing is a highly effective intervention for people with disabilities who are experiencing long-term homelessness. Stated Columbus has more than 2,000 units of permanent supportive housing available, but an estimated 985 more households need permanent supportive housing annually. Recommended permanent supportive housing as a key strategy to decreasing street homelessness in the City.



Agency/Org	Type of	Populations	Method of	Feedback
Consulted	Agency/Org	Served	Consultation	
		who qualify in any of the above categories		
Creative Housing, Creative Renovations	Public or private organization that addresses the needs of persons with disabilities	Individuals/families at risk of homelessness Other	Survey	Identified biggest obstacles facing clients as lack of affordable housing. Commented that wages are not meeting the needs of housing prices. Suggested the city distribute funds to all at risk populations, including those with IDD.
The Corporation for Supportive Housing	Public or private organization that addresses the needs of persons with disabilities	Homeless individuals/families Individuals/families at risk of homelessness Other Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing and supportive services. Commented that current developers and property management are not able to provide enough inventory for Low to Moderate Income (LMI) tax credits, Federal Home Loan Bank and/or CDBG programming. Suggested creating more units that are scaled appropriately and complement those units with a robust service budget to assure that people stay housed.
Equitas Health	Columbus/Franklin County Continuum of Care (CoC) member Homeless service provider Public agency that addresses the needs of the HOME-ARP eligible populations Public or private organization that addresses the needs of persons with disabilities	Homeless individuals/families Individuals/families at risk of homelessness Other Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacles facing clients as lack of affordable housing, including rental properties that accept subsidies or vouchers. Suggested creation of noncongregate shelters, to serve LGBTQ+ (particularly to serve nonbinary and transgender populations), through the conversion of hotels and condemned buildings into studio apartments to serve more individuals/ families. Commented that existing shelter options can be unsafe or uncomfortable for LGBTQ+ individuals and particularly youth services for this population are lacking.
FC Veterans Service Commission	Columbus/Franklin County Continuum of Care (CoC) member Homeless service provider Public agency that addresses the needs of the HOME-ARP eligible populations	Veterans and/or their families who qualify in any of the above categories	Survey	Identified biggest obstacle facing veteran clients as lack of affordable housing. Suggested assistance for the veterans that mimics the "Commons at Livingston" that would provide rent, food, and utilities.
Finance Fund	Public or private organization that addresses civil rights and fair housing	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Identified a need for rental support programming and the creation of additional affordable units.



Agency/Org	Type of	Populations	Method of	Feedback
Consulted	Agency/Org	Served	Consultation	
Franklin County Board of DD	Columbus/Franklin County Continuum of Care (CoC) member Public or private organization that addresses civil rights and fair housing Public or private organization that addresses the needs of persons with disabilities	Homeless individuals/families Individuals/families at risk of homelessness Other Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Survey	Identified biggest obstacle facing clients as lack of affordable housing, combined with needs for ADA compliance. Suggested the City build a broad coalition around HOME-ARP funding through demonstrated need, transparency on utilization, and showcasing success stories.
Freedom a la Cart	Domestic violence service provider	Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking	Input Meeting	Participated in group feedback included in "Stakeholder Input Meeting" section above.
Franklinton Cycleworks	Homeless service provider	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Survey	Identified biggest obstacle facing clients as the coordination of all services available. Suggested using funding to create a holistic approach to support services, including individual support to understand and address the factors that are causing homelessness. Recommended focus in landlord acceptance of section 8 vouchers and the creation of additional affordable housing.
Furniture Bank of Central Ohio	Domestic violence service provider Homeless service provider	Homeless individuals/families Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing, specifically keeping those who are currently housed in their houses is essential to prevent the whole system from being overwhelmed. Once eviction or homelessness occurs it is costly to rehouse. Identified need for affordable furniture once housed.
Gladden	Homeless service provider	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking	Survey	Identified biggest obstacle facing clients as lack of affordable housing. Commented that affordable housing would reduce evictions, house hopping, hotel stays and shelter stays.
Home for Families	Columbus/Franklin County Continuum of Care (CoC) member Homeless service provider Public agency that addresses the needs of the HOME-ARP eligible populations	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacles facing clients as lack of affordable housing and the need for tenant based rental assistance. Suggested that the City invest in creative projects like hotel/existing building conversions, smaller-scale scattered-site projects, where focus is on rehab and renovation rather than new builds. Stated that there are many developers who can provide mid to high-end housing, and the City can help them with tax incentives, however it would be great for the City to use HOME-ARP funding to help fill the gap these developers are unable meet.



Agency/Org	Type of	Populations	Method of	Feedback
Consulted	Agency/Org	Served	Consultation	
Homefull	Columbus/Franklin County Continuum of Care (CoC) member, Homeless service provider	Homeless individuals/families Individuals/families at risk of homelessness Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Recommended the purchase and renovation of motels/hotels into affordable housing/permanent supportive housing for people experiencing homelessness.
Homeport	Public or private organization that addresses the needs of persons with disabilities	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Veterans and/or their families who qualify in any of the above categories	Survey	Identified biggest obstacle facing clients as lack of affordable housing. Suggested funding could be utilized to supply gap financing for at-risk populations.
Homes on the Hill Columbus Development Corporation	Public agency that addresses the needs of the HOME-ARP eligible populations	Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Survey, Input Meeting	Identified lack of affordable housing is the biggest obstacle their clients face. Gave specific ideas on how to use the funds including tiny homes, converting vacant parking lots into "drive in" gated / fenced "shelter" with full-service restroom and laundry facilities for those living in their cars. Discussed the Finland model - financial assistance, integrated and targeted support services, and most importantly increasing the supply of affordable housing. Recommended the City should focuses on the equitable distribution of funds.
Jordan's Crossing	Homeless service provider	Homeless individuals/families	Input Meeting	Participated in group feedback included in "Stakeholder Input Meeting" section above.
Kaleidoscope Youth Center	Homeless service provider Public or private organization that addresses civil rights and fair housing	Homeless individuals/families Individuals/families at risk of homelessness Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Suggested that funding be used to assist with deposits and other fees associated with entering a new rental. Commented that existing rental assistance and housing programs often lack flexibility or accommodations for transgender or non-binary youth who may not identify with their name or gender as it exists on legal documents and may not have the means to change those documents.
Legal Aid Society	Public or private organization that addresses civil rights and fair housing	Homeless individuals/families Individuals/families at risk of homelessness	Fair Housing Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing and lack of support services. Suggested creation of fund that can assist with housing application fees, and the process of searching for and applying to housing. Suggested prioritizing single people as they are often not able to receive housing due to family prioritization. Identified preservation of existing affordable housing as a very important piece to dealing with the City's lack of available housing.
Lower Lights Ministries	Columbus/Franklin County Continuum of Care (CoC) member	Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Identified education and financial literacy as important component of safe and stable housing. Suggested providing assistance to get into affordable housing, coupled with wrap around services and financial education courses will set up individuals/families for long-term success.
LSS CHOICES	Domestic violence service provider	Homeless individuals/families Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Suggested that funding should be prioritized for individuals currently being sheltered.
National Adorable Housing Trust	Public/private organization that address fair housing, civil rights, and the	Individuals/families at risk of homelessness Other families requiring services or housing assistance	Input Meeting	Participated in group feedback included in "Stakeholder Input Meeting" section above.



Agency/Org	Type of	Populations	Method of	Feedback
Consulted	Agency/Org	Served	Consultation	
	needs of persons with disabilities	to prevent homelessness or at greatest risk of housing instability		
New Directions	Homeless service provider Public/private organization that address fair housing, civil rights, and the needs of persons with disabilities	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Input Meeting	Participated in group feedback included in "Stakeholder Input Meeting" section above.
Neighborhood Services Inc	Homeless service provider, Public or private organization that addresses civil rights and fair housing	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Stated that <80% AMI struggle to find safe and decent housing, and <50% AMI are unable to find housing at all. Recommended building up our affordable housing supply and extending ERA funds to serve as the stop-gap until those projects are ready to be actualized.  Suggested that partnerships with the county government, private construction companies, and local nonprofits, could provide grants to purchase landbank homes in disrepair, identify and teach people experiencing homelessness a valuable trade to repair them, give them the necessary work experience they can bring to a well-paying job at a partner construction company needing workers after it's completed, and provide them with a house they can take pride in. Presented that it would dramatically increase not just the quality of life of those in the program, but would raise neighboring property values, create a less fractured sense of community, and enhance the prospects for future private investment. In addition, suggested revisiting our zoning policies to enable temporary structures to be built on publicly owned vacant lots to keep people stably housed, readily able to be reached by service providers like Mt Caramel and Housing First.
Ohio Capital Corp for Housing	Columbus/Franklin County Continuum of Care (CoC) member, Public agency that addresses the needs of the HOME-ARP eligible populations	Development, Creation and Preservation of Affordable Housing	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Suggested allocation of funding to nonprofits who can effectively leverage that funding to provide affordable housing.
Ohio Civil Rights Commission	Public or private organization that addresses civil rights and fair housing	Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Fair Housing Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Commented that tenants are moving into housing that is hazardous because there are no other available options. Landlords are charging high application fees and not providing move in ready condition housing. Suggested education programming for tenants to understand their rights.
Ohio State Legal Services	Public or private organization that addresses civil rights and fair housing	Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Fair Housing Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Recommended the creation of transient housing, paired with support services. Commented that tenants are living in unhealthy conditions because of fear of losing housing and that there is an intersectionality of poor housing conditions and mental health. Suggested working with vetted landlords to have more vouchers accepted and conditions improved via housing lists.
Salvation Army	Homeless service provider	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring	Input Meeting	Participated in group feedback included in "Stakeholder Input Meeting" section above.



Agency/Org	Type of	Populations	Method of	Feedback
Consulted	Agency/Org	Served	Consultation	
		services or housing assistance to prevent homelessness or at greatest risk of housing instability Veterans and/or their families who qualify in any of the above categories		
St. Stephen's Community House	Public agency that addresses the needs of the HOME-ARP eligible populations	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of rental assistance. Recommends affordable housing should be created in neighborhoods that have social services accessible, especially services aimed at self-sufficiency such as workforce development, job obtainment/retainment and mental health services.
Star House	Domestic violence service provider Homeless service provider Public or private organization that addresses the needs of persons with disabilities	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Recommended to incorporate the needs of teens and young adults at risk of homelessness into programming. These populations have limited rights and resources and must have immediate access to safety and supportive services to meet their unique needs. Recommend placing emphasis on the outcomes desired to ensure impactful use of funds.
The Columbus Foundation	Public or private organization that addresses the needs of persons with disabilities	Donors, supporting foundations, and nonprofits.	Survey, Input Meeting	Identified the biggest obstacle facing clients as lack of affordable housing and lack of support services. Suggests funds will be most impactful using a mix of support services such as emergency needs and long-term housing supply development in the City's neighborhoods where services and public transit are most prevalent.
The Community Builders	Public or private organization that addresses civil rights and fair housing Public or private organization that addresses the needs of persons with disabilities	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Survey	Identified the biggest obstacle facing clients as lack of affordable housing. Recommends the funds to use a Housing First approach that uses safe, stable housing as a platform for providing services and resident success plans. Recommends the creation of permanent, integrated housing that allows families and individuals experiencing or at risk of homelessness to live in stable housing alongside the general population is a necessary resource that there is not enough of in the region. Suggests aligning the use of HOME-ARP (as a capital source), OHFA funding awards, and 811 rental subsidies to create a powerful program. Any of the three could require a supportive services plan and partner MOUs to ensure the appropriate resident supports are there.
The NRP Group	Public or private organization that addresses civil rights and fair housing Public or private organization that addresses the needs of persons with disabilities	Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Survey	Identified the biggest obstacle facing clients as lack of affordable housing. Suggested production of affordable units via developers as a solution to the housing crisis. Commented that their group has +/-1000 units of affordable housing that cannot move forward without City assistance.



Agency/Org	Type of	Populations	Method of	Feedback
Consulted	Agency/Org	Served	Consultation	
The Salvation Army	Homeless service provider	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Survey	Identified biggest obstacle facing clients as lack of affordable housing. Commented that most available rental units do not meet HUD FMR standards and do not meet criteria to be affordable to their clients.
Urban League	Public agency that addresses the needs of the HOME-ARP eligible populations Public or private organization that addresses civil rights and fair housing	Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Veterans and/or their families who qualify in any of the above categories	Survey, Fair Housing Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Recommended programming that focuses on keeping people stabilized in current homes until more affordable housing is available. Suggested using funding to convert commercial buildings into affordable housing. Commented that the City should also support agencies that can provide wholistic wrap around supportive services to make the future rental assistance more meaningful.
VA Central Ohio Health System	Columbus/Franklin County Continuum of Care (CoC) member Homeless service provider	Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Suggested that tax credits could benefit at risk populations, but that process often takes a long time. Suggests the creation of a new alternate housing solution that has a threshold between a hotel (no upfront utility and furniture costs) and a lease. Commented that zoning restrictions and community sentiment will be challenges in this process that the City needs to focus on.
Volunteers of America Ohio & Indiana	Columbus/Franklin County Continuum of Care (CoC) member Homeless service provider	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Veterans and/or their families who qualify in any of the above categories	Survey	Identified biggest obstacle facing clients as lack of affordable housing. Identified the lack of safe and secure affordable housing as a major barrier seen when assisting those that are homeless.
Woda Cooper Companies, Inc.	Public or private organization that addresses civil rights and fair housing Public or private organization that addresses the needs of persons with disabilities	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking Veterans and/or their families who qualify in any of the above categories	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing. Suggested funds should be used as a gap filler in new construction developments financed through the 4% LIHTC, and have units set aside to serve the funding's eligible populations.



### **HOME-ARP Allocation Plan**

Agency/Org	Type of	Populations	Method of	Feedback			
Consulted	Agency/Org	Served	Consultation				
YMCA of Central Ohio	Columbus/Franklin County Continuum of Care (CoC) member Domestic violence service provider Homeless service provider Public agency that addresses the needs of the HOME-ARP eligible populations Public or private organization that addresses civil rights and fair housing	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability Those fleeing/attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking	Survey, Input Meeting	Identified biggest obstacle facing clients as lack of affordable housing and rising housing costs even among traditionally "affordable" housing. Suggested development of homes, improvement of existing homes and stabilization of households. Identified a gap of unmet needs for folks who do not qualify for permanent supportive housing but do qualify for shelter. Providing services to keep them out of shelter and prevent trauma would be a major benefit, but are often only qualified after they enter shelter. Recommended that agencies who are able to bill Medicaid should subsidize a portion of the supportive services needed.			
The Reeb Family Center	Homeless service provider, Public or private organization that addresses civil rights and fair housing	Homeless individuals/families Individuals/families at risk of homelessness Other families requiring services or housing assistance to prevent homelessness or at greatest risk of housing instability	Input Meeting	Participated in group feedback included in "Stakeholder Input Meeting" section above.			

The City appreciates the time our community partners dedicated to this planning process. The results of the consultation process will inform the use of funds for the HOME-ARP allocation and have provided City staff with a unique data set specific to the qualified populations. The lack of affordable housing available in the City was identified by 41 of the 52 survey respondents as the largest obstacle facing their clients and was the most common obstacle discussed in the input meetings. A common theme throughout the consultation process was that supportive services must be connected to the created affordable housing. Those who directly serve the qualified populations made it clear that all eligible activities for the funding would benefit the community. Additionally, the need for more housing units for all income levels is driving high housing costs, eviction rates and a lack of available units for all income levels. Increasing the supply of affordable housing for the City's most vulnerable populations through HOME-ARP resources will help alleviate the city-wide housing shortage.



## **Public Participation**

## **Public Participation Process**

The City has provided for and encouraged citizens to participate in the development of our HOME-ARP Allocation Plan. DoFM staff provided residents with reasonable notice of one week to participate in the open comment period and attend the public hearing. All 100+ stakeholders engaged in the consultation process were invited to attend the public hearing via email.

The public hearing was held in person at an accessible and centrally located City building. All emails and promotional materials for the meeting included contact information to request additional accommodations needed for persons with disabilities and limited English proficient (LEP) residents.

DATE OF PUBLIC NOTICE: FEBRUARY 7<sup>TH</sup>, 2023

Public comment period: February 13<sup>TH</sup> – 27<sup>TH</sup>, 2023

DATE OF PUBLIC HEARING: FEBRUARY 15<sup>™</sup>, 2023

## Efforts to Broaden Public Participation

To broaden public participation the DoFM posted the request for plan feedback on the department's webpage. The request was made through an online form as shown below. The form does not require respondents to have an email address and is viewable and usable via mobile device.

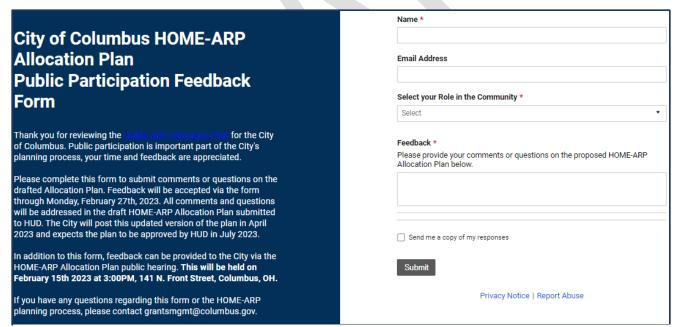


Figure 3: City of Columbus Public Participation Form

Summary of Comments and Recommendations in Public Participation Process To be included after public comment period and public meeting.

Summary of Comments and Recommendations Not Accepted To be included after public comment period and public meeting.



## Needs Assessment and Gap Analysis

DoFM staff reviewed the existing City of Columbus Five Year 2020-2024 Consolidated Plan and Annual Action Plan, the Columbus Metropolitan Housing Authority's Five Year and Annual PHA Plan, and the Mid-Ohio Regional Planning Commission (MORPC)'s Regional Housing Strategy to help determine the needs that exist for the City's Qualifying Populations. In addition to these plan reviews, the City sent data requests to all stakeholders engaged in the consultation process. The following entities provided data to inform the plan:

- 1. Star House
- 2. Community Shelter Board
- 3. Equitas Health
- 4. ADAMH Franklin County
- 5. YMCA of Columbus

- 6. Columbus City Schools
- 7. Community Housing Network
- 8. U.S Department of Veterans Affairs
- 9. Community Housing Network (CHN)
- 10. The Legal Aid Society of Columbus

Data for each of the four Qualifying Populations has been compiled in the following section to create a Needs Assessment and Gap Analysis. The section addresses each of the Qualifying Populations individually below. The analysis includes their size, demographics, existing resources available and current unmet needs.

#### Homeless

#### **SIZE AND DEMOGRAPHIC**

The data used to assess the size and demographics of Columbus and Franklin County's homeless population has been captured and reported by the <u>Community Shelter Board (CSB)</u>. All Continuums of Care are required to designate a collaborative applicant to submit a consolidated CoC application for funding for the community as a whole. The CSB is Columbus and Franklin County's collaborative applicant. CSB creates System and Program Indicator Reports that monitor the current CSB funded and non-CSB funded programs that participate in the organization's data system.

CSB's fiscal year 2022 System and Program Indicator Report, covering July 1, 2021 through June 30, 2022, breaks down those served into the three categories of family, men's and women's systems. According to this report 709 family households were served in emergency shelter programs. Of these households, 69% of the heads of households were black, 25% were white and 5% were Hispanic. The Households included in the family system included 977 adults and 1,544 children with the highest percentage of children being between the ages of 3-7. In the men's system, 3,249 single men were housed. The race and ethnicity of these men were 61% black, 31% white, 5% multi-racial and 4% Hispanic. The average age of the men sheltered was 45 years old. In the Women's System, 1,485 single women were housed. The average age of these women was 43 years old. These race and ethnicity of these women were 52% were black, 39% were white, 8% multi-racial and 4% were Hispanic.

In the prevention system, 1,323 households were served, totaling 4,233 individuals. This population included 1,591 adults and 2,642 children. **The number of households served increased 59% from the previous year**. Of those who were assisted in this program, 59% of the heads of households were female. The average age of the head of household was 33.

The rapid re-housing system served 2,051 households of which 1,409 were single adults and 643 were families. The average length of participation was 163 days for singles adults and 209 for families. Of the families served, 6% of the heads of household were male and 94% were female. In the single adults, 71% were male and 29% were females. Within the families served, 818 were adults, and 1,382 were children. The families' heads of household



#### **HOME-ARP Allocation Plan**

were 74% black and 20% white, and the single adults were 62% black and 30% white. Both the families and single adult populations were 4% Hispanic.

The permanent supportive housing programs served 2,294 households, consisting of 2,439 adults and 467 children. Of these households, only 1 % exited to homelessness. Of those served, 61% of these households had female heads of household and 39% had male heads of household. The demographics of the heads of households were 62% black 32% white and 1% Hispanic.

#### **RESOURCES CURRENTLY AVAILABLE**

CSB works with a variety of partners in the City of Columbus and Franklin County to provide services to those who are facing homelessness. The CSB system of care served more than 15,000 people last year with homelessness prevention, shelter, street outreach, rapid re-housing, and permanent supportive housing. The table below, sourced from the CSB FY 2022 Program Evaluation, summarizes the available emergency shelter resources to those experiencing homelessness and the outcomes in Franklin County and the City of Columbus.

FY2022 Emergency Shelter System Providers and Capacity

F12022 Emergency Sherter System Providers and Capacity							
Agency	Shelter Type	Regular	Regular Overflow	Social Distancing Total	Seasonal Overflow	Total Capacity	
Lutheran Social Services	Single Adult Shelter VA Emergency Housing	252	21	240	-	240	
Maryhaven	Inebriate Shelter	50	5	50	6	56	
Southeast, Inc.	Single Adult Shelter	160	10	160	10	170	
Volunteers of America	VA Emergency Housing	15	-	15	-	15	
YMCA <sup>2</sup>	Single Adult Shelter Seasonal Overflow Family Shelter	215	204	322	144	466	
YWCA <sup>2</sup>	Family Shelter	50	-	50	-	50	
	Total Capacity	742	240	837	160	997	

<sup>&</sup>lt;sup>1</sup> Huckleberry House emergency shelter beds are excluded from this report.



<sup>&</sup>lt;sup>2</sup> YMCA and YWCA provide overflow for the family system and YMCA provides overflow for the single adult system.

The City of Columbus has nine planned affordable housing development projects. A total of 511 affordable housing units will be rehabilitated or newly constructed by the end of 2024. These new construction and rehabilitation projects will service a variety of populations including seniors and families and include a new permanent supportive housing development with 44 units. The projects are distributed throughout the City of Columbus and are funded via City Capital funding as well as HUD grant funds.

The Columbus Metropolitan Housing Authority (CMHA) is currently planning nine projects that will create or sustain affordable housing units. Each of the projects are partially funded by HUD and will be completed over the next three years. The projects are a combination of new construction, rehabilitation, and acquisition. CMHA plans to construct about 300 new

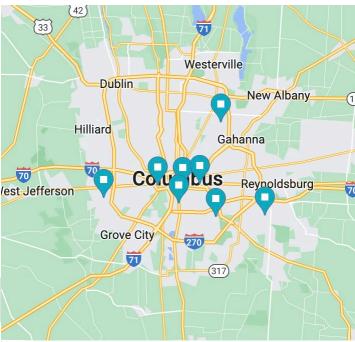


Figure 4: Locations of City of Columbus planned housing projects

affordable housing units over the next few years. CMHA owned affordable housing units will provide housing for multiple populations within the City including families, seniors, and veterans.

#### **UNMET HOUSING AND SERVICE NEEDS**

The primary unmet need cited by Continuum of Care leaders and other housing stakeholders consulted during the development of this plan is affordable housing units. CSB provided the City with the current needs inventory and gap analysis data shown below. This data below shows there is a gap of 1,068 family beds and 3,023 adult beds to address the needs of homeless individuals.

Table 1: Franklin County Homeless Needs Inventory and Gap Analysis Table

Homeless	Homeless												
	Current Inventory				Homele	ss Popu	Population G			Gap Analysis			
	Family		Adults	Adults Only Vets		Family Adult HH (at HH Vets	Victims	Family		Adults Only			
	# of Beds	# of Units	# of Beds	# of Units	# of Beds	least 1 child)	(w/o child)	of	of DV	# of Beds	# of Units	# of Beds	# of Units
Emergency Shelter	414	114	684	684	39								
Transitional Housing	50	20	39	39	40								
Permanent Supportive Housing	635	199	2245	2245	377								



### **HOME-ARP Allocation Plan**

Other Permanent Housing			261	1788	446	14				
Sheltered Homeless			163	800	72	63				
Unsheltered Homeless			4	333	19	133				
Current Gap							1068	305	3023	3023

#### At Risk of Homelessness

#### **SIZE AND DEMOGRAPHIC**

Per 24 CFR §91.5, an individual or family is considered at risk of homelessness if their income is below the 30% Area Median Family Income (AMI), they do not have sufficient resource or supported networks, and have experienced housing instability. To calculate the AMI for Franklin County the Novogradac Rent & Income Limit Calculator was used. Within the City of Columbus, the 30% AMI income limits are as follows: 1 person \$17,610, 2 people \$23,130, 3 people \$22,130, 4 people \$25,140 and 5 people \$27,180. For our analysis we will be looking at those individuals and families below these thresholds. (\*Note: throughout this plan the term Area Median Income, or AMI, is used interchangeable with HUD Adjusted Area Median Family Income, or HAMFI)

Data reported by the Comprehensive Housing Affordable Strategy (CHAS) data for the years of 2015 through 2019 was used to determine the demographics of those at risk of homelessness within the City of Columbus. As of 2015, the median household income in the City of Columbus is \$45,659. The total number of households with less than or equal to 30% AMI, or \$13,697, who are reported as currently housed is 63,720. Of those households, 51,685 or 81% are renters and 12,035 or 19% own their homes. 79.5% of households making less than or equal to 30% AMI have at least one of the four housing problems: incomplete kitchen facilities, incomplete plumbing facilities, more than 1 person per room, and cost burden greater than 30%. This data shows the reality of the poor conditions of the cost burdened residents who are at risk of homelessness.

Of the Columbus residents making less than or equal to 30% AMI, 49,895 households, or 78%, are paying more than 30% of their income in rent and 39,550 households, or 62%, are paying over 50% of their income in rent. This cost burden is exacerbated by recent increases in rental cost for those living in the City limits. Rentometer collected prices for three-bedroom apartments across five cities per region for April through June 2022. The report found Columbus' average 3-bedroom rent rose from \$1,327 in 2021 to \$1,681 in 2022, a 27% increase. The change marks the highest increase when compared to the four other Midwest cities of Cincinnati, Milwaukee, Indianapolis and Kansas City.

In addition to increased rental prices, our community experienced extremely high unemployment rates April through July of 2020, reaching 12.6% at the peak. Though these rates have stabilized in 2022, they remained well above the national average throughout 2021. The combination of high rental prices and unemployment levels have hit the qualified population of at risk of homelessness particularly hard. As of 2020, there are 165,105 people living below the poverty line in Columbus. This poverty rate of 19.1% is 42.54% higher than the Ohio average.



#### **RESOURCES CURRENTLY AVAILABLE**

While there are traditionally some resources available to populations who are homeless, it is difficult to find resources that are available to the population that is at risk of homelessness. During the COVID-19 outbreak, there were several new federal programs that assisted those who needed help paying their mortgage and rent if they were impacted by the pandemic. Many of those programs have come to an end, leaving this population with little resources to prevent becoming homeless.

The City's Emergency Rental Assistance (ERA) program has been operational since 2020, funded through the US Treasury's COVID-19 response funds, and has a deadline for use of funds of September 30<sup>th</sup>, 2025. The City however projects to use all available funding by the end of 2023 due to the huge demand for Emergency Rental Assistance. Understanding the current need, the City requested and has been allocated additional funding from the US Treasury to continue supporting those program applicants. The additional funds total at least \$15 million and are pending an allocation date.

The current ERA program provides relief to thousands of households who are at risk of homelessness and has assisted over 13,602 applicants. Of the households who applied for the program, close to 9,000 self-identified as black and over 2,000 identified as white. About 3,000 of the household applicants are men and over 9,000 women applied for the program. Over 8,000 applicants who were less than 30% AMI applied for the program. The full list demographics of applicants to the program can be found in the table below.

**Table 2: City of Columbus Emergency Rental Assistance Program** 

Demographic Information	Households Assisted	Percentage of applications
All Applications	13,602	
Ethnicity		
Black	8,971	65.95%
Asian	79	0.58%
Hispanic	645	4.74%
Multi-Racial	375	2.76%
White	2,338	17.19%
Native American	43	0.32%
Some other race	327	2.40%
Prefer not to answer	348	2.56%
Gender		
Male Applicants	2,999	22.05%
Female Applicants	9,378	68.95%
Transgender Female	10	0.07%
Transgender Male	5	0.04%
Nonbinary	17	0.12%
Prefer not to answer	15	0.11%
Income Level		
Less than 30% AMI	8,165	60.03%



### **HOME-ARP Allocation Plan**

Even with this current program support City residents are experiencing well above average eviction levels as seen in the chart below. Columbus has experienced over the national average of evictions continuously since November 2021.



Figure 5: Monthly City of Columbus Eviction Data via Eviction Lab

#### **UNMET HOUSING AND SERVICE NEEDS**

In Columbus, those experiencing housing instability are some of the least served and most vulnerable. High cost of rent and eviction levels leave families and individuals who have challenges with housing affordability few options. Tenant Based Rental Assistance (TBRA) and other supportive services can help to fill this gap to prevent members of the community from becoming homeless. Of those who are currently housed, there is a large gap in the availability of rental units. As seen in the table below, there is a current gap of 86,000 households in need of affordable rental units.

**Table 3: Housing Needs Inventory and Gap Analysis Table** 

Non-Homeless					
	Current Inventory	Level of Need	Gap Analysis		
	# of Units	# of Households	# of Households		
Total Rental Units	197,315				
Rental Units Affordable to HH at 30% AMI (At- Risk of Homelessness)	51,685				
Rental Units Affordable to HH at 50% AMI (Other Populations)	163,735				
0%-30% AMI Renter HH w/ 1 or more severe housing problems (At-Risk of Homelessness)		41,510			



#### **HOME-ARP Allocation Plan**

30%-50% AMI Renter HH w/ 1 or more severe housing problems (Other Populations)	44,490	
Current Gaps		86,000

Suggested Data Sources: 1. American Community Survey (ACS); 2. Comprehensive Housing Affordability Strategy (CHAS)

A highly predictive risk factor for homelessness is previous experience of homelessness and living in overcrowded conditions. Somewhat predictive risks of homelessness for both those that are at imminent risk of homelessness and those that are receiving rapid re-hosing services are: 1) Being pregnant; 2) Having a young child; 3) Head of household younger than 24 years old; 4) Overall house cost burden; 5) History of child protective service involvement; 6) Frequent moves (4+); 7) Not holding a lease; 8) Childhood adversity or disruptions. In addition, there are "shocks" that can move a family into homelessness, like birth of a child (health shock); relationship shocks (fight with a spouse/partner) and income shocks (loss of employment).

Studies show that the most successful intervention that formerly homeless families receiving rapid rehousing assistance can have is priority access to deep long-term housing subsidies. Deep subsidies reduce by more than one-half most forms of residential instability, improve multiple measures of adult and child well-being, and reduce food insecurity.

The U.S. Department of Health and Human Services Office of Disease Prevention and Health Promotion correlates a limited rental market with few affordable vacancies to people with the lowest incomes being forced to rent occupy substandard housing. Substandard housing may expose them to health and safety risks such as vermin, mold, water leaks, and inadequate heating or cooling systems. They may also be forced to move in with others, potentially resulting in overcrowding. Overcrowding may affect mental health, stress levels, relationships, and sleep, and it may increase the risk of infectious disease. Housing costs that are more than a household can reasonably afford can lead to foreclosure or eviction. Forced moves may also happen if a landlord is in foreclosure or the property is deemed unsafe for living.

City residents of the Latitude Five25 apartment towers, formerly known as Sawyer Towers, recently have experienced the hard realities of substandard housing that the U.S. Department of Health and Human Services reported on. These buildings have been privately owned since 2016 and the ownership changed hands again in 2020. Due to unsafe conditions the apartment towers were ordered to close in December 2022. Residents were evacuated from the buildings and many were relocated to an emergency shelter. This shelter was in place for the first 72 hours following the closure, afterward those interested were relocated to two motels. At the time of the closure, 154 of the 392 units were occupied. This is one example of how the lack of quality affordable housing options and supportive services in the City of Columbus can keep citizens in unsafe and precarious housing conditions.

In 2021 a record number of evictions were filed in Franklin County. According to a <u>U.S. Census Bureau</u> survey half of all Ohio renters anticipate facing an eviction in the next two months. In 2022 20,834 evictions were tracked in the City of Columbus by Eviction Lab, totally 2.23% of the City's population. Evictions that go through the court system have lasting impact on community members and result in a permanent record, which can cause potential landlords to refuse to rent to evictees in the future. Research has shown that renters who are forced to move are more likely to relocate to poorer and higher-crime neighborhoods compared to those who move voluntarily. Evictions may be especially traumatizing to residents due to short relocation notices.



### **HOME-ARP Allocation Plan**

Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking

#### **SIZE AND DEMOGRAPHIC**

Sexual violence is a form of oppression in which sex is used as a weapon by those with power against those without power. Sexual Violence is a public health epidemic in the United States and in Ohio, impacting our family members, neighbors and friends. The term "sexual violence" encompasses all abusive and coercive acts of violence in which sex/sexuality is used as a weapon to harm, humiliate, control, exploit, and/or intimidate. It impacts individuals of all ages, and its pervasiveness knows no demographic boundaries. Sexual violence is a traumatic crime that affects survivors physically, mentally, emotionally, behaviorally and spiritually. It also impacts families, communities, and systems. The City of Columbus has multiple organizations, listed below, that assist those Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking. Although the true size and demographic information of this population is a difficult measure to present, these organizations report the use rate of the services that they provide.

Domestic violence in LGBTQ+ relationships, although underreported, is higher than in heterosexual relationships. There are additional barriers within the LGBTQ+ community that make it challenging to find culturally competent services to report domestic and sexual violence and receive help. In a survey done by the <u>National Coalition of Anti-Violence Programs</u>, it was found that in the LGBTQ+ community, 20% had experienced physical violence, 4% experienced sexual violence, and 11% had involved the use of a weapon. Many sexual violence victims support may feel less accessible to non-cisgender individuals and male identifying individuals.

<u>Freedom A La Cart</u>, serves individuals who are survivors of sex trafficking and exploitation within the City. This organization serves approximately 400 individuals annually via supportive services. Individuals are provided a variety of services including utilities assistance, crisis assistance, resource management and provides a variety of other services. Due to the sensitive nature of the organization's work demographic information is not readily available through their reports. The most recent internal survey, in 2016, showed the specific work force development program participants were 98% female and of those 83% had children.

LSS CHOICES for Victims of Domestic Violence is the only domestic violence safe haven shelter in Franklin County. This organizations offers 120 beds and according to their 2020 Annual Report, provided 44,587 nights of shelter to those victims of domestic violence. The average length of stay at CHOICES has increased by 55% in 2022, and the average daily census of the shelter's population also is trending upwards by roughly 32%.

The shelter averaged 130 residents per day between January and September 2021, but averaged 173 residents per day between those same months in 2022. Through September, the average length of stay was 117 days, compared to 53 days at that same point in 2021

The Ohio Attorney General's Office reports that in 2021 Columbus police responded to almost 2,600 incidents that resulted in a domestic violence-related charge and over 6,500 incidents that were reported did not result in charges being filed. Studies at the Emery School of Medicine have concluded that 85% of Domestic Violence/Intimate Partner Violence are women. Using this as an estimate for the breakdown of gender demographics in the City's domestic violence-related incidents, 7,735 women have been part of the total 9,100 incidents in 2021.



#### **HOME-ARP Allocation Plan**

At the state level, the <u>Ohio Domestic Violence Network</u> reported that 9,118 individuals and 3,965 children received shelter through domestic violence agencies in 2021. The National Network of to End Domestic Violence's 16<sup>th</sup> annual <u>Domestic Violence Counts Report</u> conducted a national count of domestic violence services on September 9, 2021. The data from this report showed 2,456 victims were served state-wide in one day, including 1,548 adults and children provided shelter in emergency shelters, transitional housing, hotels, motels, or other housing, and 908 victims provided supportive services through domestic violence programs.

#### **RESOURCES CURRENTLY AVAILABLE**

In Columbus, victims can seek shelter in any of the shelters in the City. This population can also use the housing available to homeless populations if they are homeless. There are non-profits within the City that work specifically with those fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking. Freedom A La Cart offers services specifically for sex trafficking victims including utility assistance, crisis assistance, and resource management to help those who are becoming independent by connecting them with resources and furnishings for their home. Individuals are also given help with employment coaching, life skills workshops, educational mentors, educational/vocational training funding assistance, and crisis assistance. LSS CHOICES offers a 24-hour crisis and information hotline, counseling services, support groups and legal and community advocates for those impacted by domestic violence. CHOICES staff and trained volunteers also conduct domestic violence awareness and prevention outreach throughout our community.

Another local non-profit, <u>Sanctuary Night</u>, provides services to vulnerable women in Columbus. The organization allows women a place to rest, east, connect, and receive resources. Their clients receive meals, clothing and hygiene items. 98% of the clients served by Sanctuary Night identify as women. The clients identify as being "dually diagnosed with a mental/behavioral disorder and substance abuse disorder", "experiencing homelessness or atrisk of experience homelessness", and/or "involved in sex work, prostitution, or have been sex trafficked."

Harriet's Hope is a planned affordable housing community within the City of Columbus. The affordable housing development will have 52 units of one- and two-bedroom apartments along with a flexible community space. The building will serve female human trafficking survivors. Harriet's Hope will also provide a series of supportive services to residents including case management, substance abuse treatment, trauma informed therapy, vocational services, financial management, healthcare service and peer support.

Across the state, the <u>National Network to End Domestic Violence</u> reports that there are 70 identified domestic violence programs. The Network reported that the services of these programs include but are not limited to emergency shelter, counseling, legal and advocacy.

#### **UNMET HOUSING AND SERVICE NEEDS**

At a state-wide level, the <u>National Network to End Domestic Violence</u> reports that domestic violence programs provide a variety of services state-wide, but there are needs that aren't being met. In 2021 data, it was reported there were 286 unmet requests for services including emergency shelter, housing, transportation, childcare and other support services. Providers reported that these requests could not be met due to lack of resources.



### **HOME-ARP Allocation Plan**

Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability

#### **SIZE AND DEMOGRAPHIC**

Households with veterans and elderly individuals are at high risk of housing instability within the City of Columbus and Franklin County. The US Department of Veterans Affairs reported that up to 450 veterans enter the homeless system every year in the County. There are between 70 to 80 veterans at any given time who are homeless and in the last year there were 104 newly identified homeless veterans. The Ohio State University's College of Social Work (OSU) reports the number of adults who are 65 or older who reside in the county is projected to increase from 10% to 15% between 2010 and 2040. In 2022, there are currently 102,178 elderly households in the County, and 73% of those households own their own homes. In Franklin County the average monthly income for those 65 or older households is \$1,685.25 month or \$20,223 a year.

According to OSU, older adults living in Franklin County need at least \$35,484 a year to meet their basic needs and 38% of older household are living on less than that number. According to the Ohio Housing Finance Agency in their 2021 Ohio Housing Needs Assessment, 57% of residents in Franklin County who are 65 or older are renting and paying over 30% of their income on housing expenses and 23% of those who own their home are paying over 30% of their income on household expenses.

The City of Columbus will not include any additional conditions in its definition of other Qualifying Populations as established in the HOME-ARP notice.

#### **RESOURCES CURRENTLY AVAILABLE**

There are a variety of resources available to veteran populations experiencing unsheltered homelessness in the county including outreach and prevention services and onsite case management. Veterans have access to emergency housing and transitional housing services and corresponding supportive services including rapid rehousing, prevention, and shallow subsidies. They are also able to use the city-wide services provided to homeless populations if they become homeless.

There are limited resources available to those who are elderly and living in the City of Columbus. The Central Ohio Agency on Aging created the Home Assistance Program to help provide Qualifying Populations with emergency rental support. This program reaches 50+ year old residents in the area who live in the City of Columbus school district, have a specific household income, and have trouble paying for their rent and/or utilities.

#### **UNMET HOUSING AND SERVICE NEEDS**

The US Department of Veterans Affairs reports many issues with the current resources available to Veterans in County that lead to unmet needs of this population. The Department has reported veterans arriving at emergency shelters with complex issues like degenerative cognitive conditions. The shelters are not equipped to handle these cases and assist with these types of concerns. Veterans who have a lifetime reporting status for a sex offense cannot use emergency housing programs and there is no housing program for them currently.

The elderly populations throughout the County are also experiencing unmet needs. The Central Ohio Agency on Aging reports there are three issues the population of 50+ in the area are facing: increase cost of rent and utilities, lack of safe/affordable housing stock, and limited access to emergency housing support resources. The Agency reports that the average cost for a one-bedroom apartment in the City of Columbus is \$1,000 or more and many



#### **HOME-ARP Allocation Plan**

of the individuals in this age category are living on less than this a month. There are limited resources available, and more support is needed to bridge the technology gap that hinders some from receiving these resources.

## Priority Needs for Qualifying Populations

Throughout DoFM's creation of this plan, the need for additional affordable housing has been identified as the greatest priority. During the consultation and data collection process, each of the Qualifying Populations have shown a substantial need of affordable housing as well as additional needs in supportive services and Tenant Based Rental Assistance (TBRA). The chart below summarizes the determined priority needs of each of the Qualifying Populations.

Qualified Population	Priority Needs Identified
Homeless	The primary unmet need of those experiencing homelessness in the City, as cited by Continuum of Care leaders and other homeless system stakeholders consulted during the development of this plan, is <b>affordable housing</b> . The current needs inventory and gap analysis data shows there is a gap of 1,068 family beds and 3,023 adult beds to address the needs of homeless individuals. A variety of HOME-ARP eligible <b>supportive services</b> were also identified as opportunities to better serve this population.
At Risk of Homelessness	Of those who are non-homeless, there is a large gap in the availability of affordable rental units. Current data collected shows a gap of 86,000 households in need of affordable rental units. Both the creation of <b>affordable housing and availability of TBRA</b> are priority needs to fill this gap to prevent members of the community from becoming homeless. A variety of HOME-ARP eligible <b>supportive services</b> were also identified as opportunities to better serve this population.
Those fleeing, or attempting to flee domestic violence	The City understands that the domestic violence programs currently available provide a variety of services to residents, but there are needs that aren't being met. Statewide 2021 data shows that there were 286 unmet requests for services including emergency shelter, housing, transportation, childcare and other support services. This Qualified Population's needs are difficult to identify, however based on the data available they are in immediate need of affordable housing, supportive services and TBRA.
Other qualified populations, as defined by HUD	In determining the unmet needs of the other qualified populations data from veterans and elderly residents was used to determine the priority needs of the population. Both Veterans and the elderly in Columbus' priority needs are affordable housing and TBRA to ensure that they remain housed as housing costs continue to increase in the City.

## Determination of level of need and gaps

DoFM used a combination of data sources, stakeholder engagement and community feedback to determine that the priority need is affordable housing in the City. There is a current gap of 86,000 households in need of affordable rental units and a current waitlist of 30,000 families for Section 8 subsidized housing vouchers. There are also large gaps in emergency sheltering within the City, including 114 units for families, 684 beds for adults and 39 beds for Veterans. In addition to data provided by the Community Shelter Board and the Columbus Metropolitan Housing Authority, the City utilized public federal data such as the American Community Survey. When evaluated, the data and feedback from stakeholders and the public align to support the need for additional affordable housing in our community.



### **HOME-ARP Allocation Plan**

The income to housing cost burden of the at risk of homeless population is very high in Columbus. Currently 78% of households are paying more than 30% of their income in rent and 62%, are paying over 50% of their income in rent. This cost burden is exacerbated by recent increases in rental cost for those living in the City limits. Data supports the City's decision to include tenant based rental assistance as a use of the funding to prevent those at risk of homelessness from becoming homeless and support residents who will occupy newly constructed HOME-ARP funded units.

The gap analysis also showed that there is a need to strengthen the City's crisis response system to identify those experiencing homelessness, prevent homelessness when possible, connect people with housing quickly, and provide services when needed. Many of the families or individuals who receive assistance to prevent and mitigate homelessness or to flee violent circumstances require wrap-around services with their housing because of the compounding challenges they face. The City will continue to support organizations that provide supportive services to help program participants' access all available assistance.

The City has decided to not put funding toward creating more non-congregate sheltering. It was determined that while there is a need for non-congregate sheltering within the community, the need to create affordable and transitional housing and supportive services for the Qualifying Populations was a better use of the funds to assist the community. The supportive services that are needed within the community are services that will help individuals and families to get into a long-term housing solution. If the City were to create non-congregate sheltering, it would open more beds, but the City's goal of providing permanent housing would not be achieved. By providing affordable housing and supportive services, more room will ultimately be made available in the current non-congregate sheltering communities. The decision on how to use the HOME-ARP Funds came from data reviewed, discussions with agencies who work with Qualifying Populations and public participation.



## **HOME-ARP Activities**

### Method of Solicitation

The City's methods of solicitation for the implementation of HOME-ARP funding will encourage funds to be leveraged with private and public funding sources to support the development of rental housing, tenant based rental assistance and the provision of supportive services. All City HOME-ARP funds will be contracted in compliance with City and Federal procurement rules. The City plans to solicit organizations to develop and operate rental housing, tenant based rental assistance and provide supportive services, in accordance with HOME-ARP regulations and requirements.

HOME-ARP funds will be awarded to nonprofit or for-profit organizations, based on the merit of proposals or applications received prior to or during the grant implementation period. HOME-ARP is a new funding source with unique and complex rules. The complexity of the HOME-ARP regulations will need to be matched by the capacity and experience of HOME-ARP funded organizations. Additionally, greater preference will be given to proposals or applications which are in line with the City's priorities. The future method for soliciting applications for HOME-ARP grant funding may be through competitive processes and issuances of a Notice of Funding Award (NOFA) or a Request for Proposal (RFP).

If it will help expedite the creation of affordable housing units for the Qualifying Populations, the City may directly acquire or utilize existing City owned property for a HOME-ARP affordable housing development activity. The City would then convey that such property is a planned HOME-ARP affordable housing development project and may solicit the construction or rehabilitation activities as well as future operations for the property.

## Administration of Eligible Activities

The City plans to utilize 10% of the allocated HOME-ARP funds on the administration and planning of eligible activities. This includes the cost of City staff and contracting required to implement the HOME-ARP program. The City did not provide any portion of its administrative and planning funds to a subrecipient or contractor prior to HUD's acceptance of the HOME-ARP allocation plan. The City does plan to request reimbursement from HUD for costs associated with the development of the HOME-ARP Allocation Plan which are costs incurred before the establishment of a HOME-ARP grant agreement with HUD but are eligible HOME-ARP administration and planning expenses. HOME-ARP administration and planning expenses include but are not limited to grant management, program implementation, policy and compliance, procurement, financial administration and reporting.

## Use of HOME-ARP Funding

Use of HOME-ARP Funding	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 4,100,000		
Acquisition and Development of Non-	\$ 0		
Congregate Shelters			
Tenant Based Rental Assistance (TBRA)	\$ 1,000,000		
Development of Affordable Rental Housing	\$ 8,290,000		
Non-Profit Operating	\$ 700,000	4.3 %	5%
Non-Profit Capacity Building	\$ 700,000	4.3 %	5%



#### **HOME-ARP Allocation Plan**

Administration and Planning	\$ 1,643,138	10 %	15%
Total HOME ARP Allocation	\$ 16,433,138		

Current inventory and gaps analysis point to the significant need in the City for additional rental units that are affordable to the HOME-ARP Qualifying Populations, supportive services that help those living in these units remain housed and tenant based rental assistance to prevent community members from increasing the current homeless population. Therefore, the City plans to invest \$8,290,000 in the development of affordable rental housing, \$4,100,000 in supportive services and \$1,000,000 in tenant based rental assistance. The City recognizes that the HOME-ARP is a new funding source with unique and complex rules. As a result, the City will invest \$700,000 in non-profit operating and \$700,000 in non-profit capacity building to support CHDOs and other non-profit organizations in carrying out HOME-ARP activities. Finally, the City will utilize \$1,643,138 to administer the HOME-ARP funding.

## Rationale of Plan to Fund Eligible Activities

The City will use a large portion of the HOME-ARP funding to produce affordable housing. Based on the stakeholder responses gathered and the current homeless and housing inventories the highest prioritized use for HOME-ARP funds is to increase the supply of affordable housing available to the Qualifying Populations within the City of Columbus. This need is comprised of two root causes, lack of affordable housing available and the high cost of the housing that is available.

To help keep our community members housed and address affordability challenges within the housing inventory, the City will fund activities that provide Tenant Based Rental Assistance to qualifying populations. These resources will be utilized for providing payments towards housing and housing-related costs, such as rent, security deposits, utility deposits, and utility costs. The City was recently allocated an additional \$15,000,000 of U.S. Treasury Emergency Rental Assistance funding. The City will prioritize the limited HOME-ARP TBRA funds to assist those residents who do not qualify for Emergency Rental Assistance. TBRA resources may also be tied directly to a newly developed HOMR-ARP affordable housing unit.

The data reviewed and responses from the consultation process showed that an increase in funding for supportive services is needed by each of the Qualifying Populations and to complement the planned HOME-ARP housing development activity. City staff understands that the Qualifying Populations require a wide range of services and supports to remain stably housed or gain viable housing while experiencing homelessness. Stakeholders commented that the processes to obtain support services lacks flexibility and include on average six month wait times. The City will prioritize eligible supportive services for Qualifying Populations when they aim to keep residents stability housed. Stakeholders also identified that there are large barriers to access, silos that prevent coordination, and difficulty identifying and assessing families/individuals at risk to intervene before a housing crisis. To meet this need, the City has allocated funds for supportive services with the goal to relieve families and individuals of the common issues they face when attempting to seek new housing while homeless or keep existing housing to avoid homelessness.

HOME-ARP funds will also be utilized for non-profit operating and non-profit capacity building per CPD Notice 21-10. The City will provide these resources to non-profits and Community Housing Development Organizations (CHDO) serving the HOME-ARP Qualifying Populations. These HOME-ARP funds are an opportunity for City partners to grow in their ability to service HOME-ARP Qualifying Populations.



## **HOME-ARP Production Housing Goals**

## Estimated Affordable Rental Housing Units

The City used the HUD provided production goal worksheet to estimate that 24 new affordable housing units will be created using HOME-ARP funding, at an average cost of \$276,332.00 per unit. This calculation includes an estimated 20% of total cost for ongoing operating costs or operating cost assistance reserve. The units will vary in size and will include three-bedroom units, suitable for a family of four and one-bedroom units, suitable for a single person or couple. Additional funding has also been allocated to onsite amenities of supportive services to the occupants of the units. The City expects the cost per unit to increase due to rising supply chain and labor shortages impacting the construction fields.

## Production Goals and Priority Needs

As documented in the priority needs section and discovered throughout the planning process, the need for additional affordable housing in the City of Columbus is the highest priority in use of the HOME-ARP funding. Through the creation of additional affordable housing units, the City estimates HOME-ARP funds will establish 24 units of permanent affordable housing for City residents.

When available, the City will be leveraging other federal, state and local funding sources to increase the total number of affordable housing units produced. If other funding sources are not available, housing projects will be solely completed using HOME-ARP funding.

## **Preferences**

In an effort to provide maximum program flexibility and opportunities to all City residents experiencing or at-risk of homelessness, DoFM has elected to not apply preferences among the Qualifying Populations for the entire HOME-ARP allocation. Instead, the City has identified preferences for two HOME-ARP funded activities shown below.

Use of HOME-ARP Funding	Preference of Qualifying Population
Tenant Based Rental Assistance (TBRA)	At-Risk of Homelessness
Development of Affordable Rental Housing	Homeless

The establishment of the preferences herein comply with all applicable fair housing, civil rights, and nondiscrimination requirements, (e.g., Fair Housing Act, Title VI of the Civil Rights Act, section 504 of Rehabilitation Act, HUD's Equal Access Rule, and Americans with Disabilities Act). **The City of Columbus will not establish limitations on eligibility for a HOME-ARP project or activity.** 

Use of a preference or method of prioritization to address the unmet need or gap in benefits and services received by individuals and families in the Qualifying Population or category of Qualifying Population

The City will utilize preferences per CPD Notice 010-2021 for the funding allocated through this plan for the development of affordable rental housing activity and the tenant based rental assistance activity.

Those currently experiencing homelessness will be prioritized in the use of funds allocated to the development of affordable rental housing. The intention of this priority is to provide housing to those most vulnerable and



#### **HOME-ARP Allocation Plan**

currently without housing in our community. Per data collected in the needs assessment there is a gap in housing for 1,068 families and 3,023 adults to address the needs of homeless individuals. Prioritization will be accomplished per individual assessment at the time of intake through waitlists associated with each HOME-ARP unit but will not prohibit others within the Qualifying Populations from accessing resources.

Those at risk of homelessness will be prioritized in the use of funds allocated to tenant based rental assistance. As evidenced by the 30,000-household waiting list for rental vouchers and highly used rental assistance program, those at risk of homelessness can remain in their homes with additional assistance. The method of prioritization for the HOME-ARP TBRA program will not prohibit others within the Qualifying Populations from accessing resources but intake and waitlists will prioritize the funding for those who meet the At Risk of Homelessness HOME-ARP definition.

How preferences will address the unmet needs or gaps in benefits and services of the other Qualifying Populations that are not included in the preference

While preference will be given to those currently homeless and those at risk of homelessness in certain funding areas this will not prohibit the other Qualifying Populations from accessing services. Preferences associated with the HOME-ARP fund's expansion of affordable housing and tenant based rental assistance for the HOME-ARP Qualifying Populations will help meet the greatest needs for the most vulnerable persons in Columbus who meet the HOME-ARP Qualifying Population's definitions.

## **HOME-ARP Refinancing Guidelines**

The City of Columbus does not intend to use HOME-ARP funds to refinance existing debt secured by multifamily rental housing that is being rehabilitated with HOME-ARP funds.



## Appendix A | HOME-ARP Survey





## **City of Columbus HOME-ARP Survey**

The City of Columbus is requesting your feedback on the use of HOME American Rescue Plan Act (HOME-ARP) funding. These funds have been allocated to reduce homelessness and increase housing stability across the country. The goal of this survey is to understand the needs of our community. We are asking our partners to provide input to ensure our city will implement best possible use of these funds.

Please be advised the eligible populations for these funds are not only homeless individuals, but also those who are at risk of being homeless, those who are fleeing or attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking, other populations where providing supporting services would prevent the family from becoming homelessness, those with the greatest risk of housing instability, and veterans and their families who qualify via the categories mentioned.

The HOME-ARP eligible populations definitions that can be found here: https://www.hudexchange.info/programs/home-arp/overview/. Take a moment to familiarize yourself with these populations before completing the survey.

Title *	
Email Address	\$ <b>*</b>
Agency / Orga	nization *
Agency / Orga	anization Description *
Select all that	
Columbus	/Franklin County Continuum of Care (CoC) member
Homeless	service provider Public Housing Agency (PHA)
Domestic	violence service provider
Public age	ency that addresses the needs of the HOME-ARP eligible populations
Public or p	private organization that addresses civil rights and fair housing
Public or p	orivate organization that addresses the needs of persons with s
Select the por	oulations your agency works with. *
Check all that funding.	apply. The list includes all of the eligible populations within HOME-ARP
Homeless	individuals/families
ndividuals	s/families at risk of homelessness
	eing/attempting to flee domestic violence, dating violence, sexual alking, or human trafficking
	ilies requiring services or housing assistance to prevent ness or at greatest risk of housing instability
Veterans a	and/or their families who qualify in any of the above categories
Other	
What services	s do you provide your clients? *
Check all that	apply
Housing S	ervices
Financial I	Housing Assistance
Supportive	Services
Sheltering	Services
Other	
	services that you provide. *
	e a description of all services you selected or included above. For example, I housing services please include the kind of programming offered to the
community.	
	ggest obstacle your clients face? *
Select only on	
	ffordable Housing
	ental Assistance
_	upportive Services heltering Space

Rank	the use	of HON	ME-ARP funding
The follo	owing four	uses of fu	unds are allowable by HOME-ARP. The ranking is scaled with choice of funding use, and number four being your last or
least fav	orable us	e of fundin	g. Please choose each number only once.
Develop	ment of a	ffordable	rental housing *
O 1	O 2	○ 3	<b>4</b>
Tenant-	based ren	ıtal assista	ance *
O 1	O 2	○ 3	<b>○</b> 4
Support	ive servic	es *	
O 1	O 2	○ 3	<b>0</b> 4
Acquisi	tion/ deve	lopment o	of non-congregate shelter *
O 1	O 2	○ 3	<b>○</b> 4
Why did	you selec	ct your nur	mber one funding use? *
			ing source selected as number one is your preferred use of
I IOWIL-F	ARP fundin	ıy.	
			using projects?
			ng projects that the City should consider when planning for ude how would you match the projects with appropriate
			share your ideas!
			pactful use of funds? rould like us to know about your clients, their needs, your
			uses for the HOME-ARP funding?
Upload	communit	ty datasets	s and reports
		-	benefit the city in establishing the needs of the HOME-ARP
			upload any dataset or report that speaks to the needs of your the planning process.
chema t	o be useu	as part or	the planning process.
		Drag	and drop files here or browse files
<b>T</b>			
	k you to		
process	forward t		ripating in the HOME-ARP survey!
Please j the use	forward t for the us	o reviewin	cipating in the HOME-ARP survey!  Ig your responses. Your input is invaluable to the planning  HOME-ARP funds.
process Room lo	oin us on of HOME- . This mee	to reviewing se of the H Tuesday S ARP funding eting will b	ng your responses. Your input is invaluable to the planning
Room Io	oin us on of HOME- . This mee ocated at	o reviewin se of the H Tuesday S ARP fundii eting will b 1111 E Bro	g your responses. Your input is invaluable to the planning iOME-ARP funds.  September 13th, from 10:00AM - 12:00PM to further discussing and provide real-time feedback on the City's planning be held at the Jerry Hammond Center, in the Continental
Room lo	oin us on of HOME- . This medocated at a ere to regis	o reviewin se of the H Tuesday S ARP fundii eting will b 1111 E Bro ster for the	ng your responses. Your input is invaluable to the planning HOME-ARP funds.  September 13th, from 10:00AM - 12:00PM to further discussing and provide real-time feedback on the City's planning be held at the Jerry Hammond Center, in the Continental bad St. Columbus, OH 43205.
Room lo	oin us on of HOME- . This med ocated at a re to registance any que contact gra	o reviewin se of the H Tuesday S ARP fundii eting will b 1111 E Bro ster for the	ig your responses. Your input is invaluable to the planning IOME-ARP funds.  September 13th, from 10:00AM - 12:00PM to further discussing and provide real-time feedback on the City's planning be held at the Jerry Hammond Center, in the Continental bad St. Columbus, OH 43205.  The meeting today!  The planning process, (a) columbus, gov.

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## Appendix B | HOME-ARP Stakeholder Input Session Facilitator Guide





## Columbus HOME-ARP Stakeholder Input Session Facilitator Guide

Thank you for agreeing to be a facilitator for this stakeholder input session. Our objective is to gather information from various organizations who work with the qualifying populations of the city's HOME-ARP funding allocation and understand the needs of our community. The goal of this session is to ensure that the funding received is put to the best use possible.

Please keep the discussion focused on the topic. Allow all ideas to be heard but do your best to prevent negativity in the discussion. Make sure every participant respect one another's ideas and time. Be sure to keep all discussion as on topic as possible and **keep the discussion of each question to 15 minutes for us to keep the complete discussion within the 45 minutes allotted**. If you think the discussion has ended for the topic, feel free to move on sooner. We are not going to address all aspects of the current homeless and housing issues in this session, but we will be able to use the input provided to help our community.

As discussed in the introductory portion of the meeting, please see review the important information for the participants to be aware of included below. This information is also available via the factsheets provided to all participants.

**Qualifying populations** for these funds are not only homeless individuals, but also those who are at risk of being homeless, those who are fleeing or attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking, other populations where providing supporting services would prevent the family from becoming homelessness, those with the greatest risk of housing instability, and veterans and their families who qualify via the categories mentioned.

#### **Potential funding uses:**

- Production or Preservation of Affordable Housing
- Tenant-Based Rental Assistance (TBRA)
- Supportive Services, including Homeless Prevention Services, and Housing Counseling
- Purchase and Development of Non-Congregate Shelter
  - These structures can remain in use as non-congregate shelter or can be converted to: 1) emergency shelter under the <u>Emergency Solutions Grants (ESG) Program</u>; 2) permanent housing under the <u>Continuum of Care (CoC) Program</u>; or 3) affordable housing under the <u>HOME Program</u>.

**Before starting the session**, please ensure that each member of your small group has the chance to introduce themselves and the organization that they represent. The intention of the introductions is to foster understanding of one another's perspectives.

Please use the following charts to fill in information as appropriate throughout the discussion process. Submit your digital notes to <a href="mailto:grantsmgmt@columbus.gov">grantsmgmt@columbus.gov</a> or your handwritten notes at the end of the session.



Question 1: What are the largest		Qualifying Populations Discussed	Points made
obstacles that your clients face?	0		



Question 2: What do you think the best use of the HOME-ARP Funding would be?	Qualifying Populations Discussed	Points made



Question 3: What		Qualifying Populations	Points made
are some of your ideas for housing	Organization)	Discussed	
projects that meet			
the eligibility in the			
City of Columbus?			
How would you			
match the projects with appropriate			
supportive services?			

