CONSOLIDATED PLAN

2009 PROPOSED USE OF FUNDS

COMMUNITY DEVELOPMENT BLOCK GRANT HOME INVESTMENT PARTNERSHIPS EMERGENCY SHELTER GRANT HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS



MAYOR MICHAEL B. COLEMAN

CITY OF COLUMBUS

2009 PROPOSED USE OF FUNDS

GRANT TOTALS

Community Development Block Grant	\$7,377,011
HOME Investment Partnerships	\$4,749,930
Emergency Shelter Grant	\$284,759
Housing Opportunities for Persons with AIDS	\$641,000

TOTAL

\$13,052,700

2009 COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG)

I. ACTIVITIES AND FUNDING LEVELS

(Aligned under themes established in the 2005-2009 Consolidated Plan)

A. AFFORDABLE HOUSING OPPORTUNITY

Department of Development	CDBG Request
Acquisition and Relocation Compliance Staff Affordable Housing Opportunity Fund—CDBG Consolidated Plan Fair Housing Services Contract Fiscal Office—Rehabilitation Homeless Prevention and Crisis Transition Program Homeowner Assistance Staff Housing Administration Housing Development and Finance Staff Housing Services Staff Neighborhood Pride Staff	\$ 34,487 682,307 120,000 105,456 291,020 116,590 1,090,245 141,836 77,050 116,034 100,727
Department of Health	
AIDS Housing Program	55,421
AFFORDABLE HOUSING OPPORTUNITY TOTAL	\$2,931,173
B. <u>NEIGHBORHOOD AND TARGET AREA REVITALIZATION</u>	
Department of Development	
Code Enforcement Environmental Nuisance Land Reutilization Program Neighborhood Liaisons/Neighborhood & Agency Programs	\$681,881 250,130 122,453 330,160
NEIGHBORHOOD AND TARGET AREA REVITALIZATION TOTAL	\$1,384,624
C. <u>ECONOMIC DEVELOPMENT & OPPORTUNITY</u>	
Department of Development	
Brownfield Remediation Business Development Office Business Financing Office Economic Development Loan Fund Neighborhood Commercial Development Neighborhood Support Fund (Includes the following organizations) Columbus Neighborhood Design Assistance Center - \$123,161 Franklinton Board of Trade – \$10,000 Greater Hilltop Community Development Corporation -\$10,000 Greater Linden Development Corporation -\$10,000 Greater Linden Development Corporation - \$28,753 Long Street Business Association - \$5,000 Mt. Vernon Avenue District Improvement Association - \$5,000 Parsons Avenue Merchants Association - \$10,000	\$ 75,481 187,776 245,188 646,727 239,690 211,914
Short North Business Association - \$10,000 University Community Business Association - \$10,000	
Urban Initiative Fund	100,000
ECONOMIC DEVELOPMENT & OPPORTUNITY TOTAL	\$1,706,776

D. SUPPORTIVE SERVICES

Department of Development

Public Service Competitive Fund	\$79,489
Department of Health	
Pregnancy Support Sexual Health Awareness	74,039 104,036
Mayor's Office of Education	
Capital Kids	266,291
Department of Recreation and Parks	
Schools Out Program	160,693
SUPPORTIVE SERVICES TOTAL	\$684,548.00
E. PROGRAMMATIC SUPPORT	
Department of Development	
Administrative Support Fiscal – Legislation Office	\$ 64,684 93,048
Department of Finance	
Grants Management Staff Loan Servicing Contract-Economic Development Loan Servicing Contract-Housing	377,158 25,000 110,000
PROGRAMMATIC SUPPORT TOTAL	\$669,890
PROPOSED CDBG BUDGET	\$7,377,011.00

II. PROJECTED RESOURCES

A. <u>ENTITLEMENT FUNDS</u>

\$6,362,991

B. <u>PROJECTED REVENUES & OTHER RESOURCES</u>

TOTAL RESOURCES AVAILABLE FOR ACTIVITIES	\$7,377,011
Revenue Sub Total	\$1,014,020
Contingency Reserve for 2008 and 2009 revenues	<u>\$(511,421)</u>
Housing Loan Repayments Economic Development Loan Repayments Other Revenues Total Projected Program Income	\$520,966 840,000 <u>164,475</u> \$1,525,441

III. 2009 CDBG FUNDING LIMITS

The CDBG program has regulated funding limits (commonly called "caps"). Planning and administration activities are limited to 20 percent of the program year's entitlement grant and program income. Public service activities are limited to 15 percent of the program year's entitlement grant and prior year program income. The cap limits for 2009 are calculated as follows:

2009 Cap Calculations	Planning/ Administration	Public Service
Projected 2009 Entitlement Grant Projected 2009 Program Income/ 2008 Program Income	\$6,362,991 <u>1,525,441</u>	\$6,362,991 <u>1,665,728</u>
Total Maximum Funding for Planning/Administration and Public Services	\$7,888,432 <u>x 20%</u> \$1,577,686	\$8,028,719 <u>x 15%</u> \$1,204,308
2009 Proposed Activities Subject to the Cap Limitations		
Department of Development: Administrative Support Business Development Office Consolidated Plan Fair Housing Fiscal and Legislation Homeless Prevention and Crisis Transition Program Neighborhood and Agency Programs Neighborhood Pride Staff Public Service Competitive Fund	64,684 187,776 120,000 105,456 93,048 330,160 100,727	116,590 79,489
Department of Finance: Grants Management Staff	377,158	
Health Department: AIDS Housing Staff Pregnancy Support Program Sexual Health Awareness Program	55,421	74,039 104,036
Mayor's Office of Education: Capital Kids Program		266,291
Recreation and Parks Department: Schools Out Program Total	\$1,434,430	<u>160,693</u> \$801,138
Total	\$1,454,450	\$601,136
2009 Cap Percentages with Proposed Activities	18.18%	9.98%
Cap Reserve	\$143,256	\$403,170

Theme 1 Affordable Housing Opportunity

DEPARTMENT OF DEVELOPMENT

Acquisition and Relocation Compliance Staff

Staff reviews all CDBG, HOME and Empowerment Zone activities for compliance with the Federal Uniform Acquisition and Relocation Act; develops, reviews and monitors implementation of relocation plans; provides technical assistance and training to city divisions as well as not-for-profit organizations working in the city; and provides optional relocation to low- and moderate-income individuals required to vacate units due to code enforcement orders.

Staff will assist 5 households with optional relocation services and complete 240 project reviews.

Affordable Housing Opportunity Fund-CDBG

A) Home Safe and Sound Program (Homeowner Assistance program) provides home repair loans and grants not to exceed \$20,000 in Neighborhood Pride Areas.

B) Home Modification Program provides up to \$15,000 in grants to homeowners and up to \$10,000 for rental properties to make accessibility modifications.

C) Chores Program provides up to \$1,000 in minor home maintenance to income-eligible elderly homeowners to enable them to remain in their homes.

25 households will receive assistance for home repairs and rehabilitation.

5 households will receive accessibility modifications.

100 elderly homeowners will receive home maintenance assistance.

Consolidated Plan

Funds necessary to contract for consulting services to prepare the city's Consolidated Plan for years 2010-2014.

Fair Housing Services Contract

Funds are provided for administrative costs to the Columbus Urban League (CUL) to enable them to provide fair housing services to the residents of the city. These services include increasing the awareness of fair housing issues, fair housing barrier elimination, housing discrimination redress and implementation of the Fair Housing Action Plan.

The CUL will provide fair housing education and training; investigate all alleged housing discrimination complaints; coordinate and conduct 50 housing discrimination testing sets and 4 affirmative marketing monitoring visits on HOME projects; conduct homebuyer/homeownership education classes; coordinate the implementation of the Fair Housing Action Plan; and conduct advertising promotions/campaigns in order to reach protected groups.

Fiscal Office – Rehabilitation

The Fiscal Rehabilitation office is responsible for financial record-keeping for the housing rehabilitation programs. These duties include budget preparation, quarterly financial reviews, contract payments and accounts payable.

Homeless Prevention and Crisis Transition Program

The Community Shelter Board utilizes these funds to provide assistance to households in danger of losing their housing and to provide homeless households with funds to leave emergency shelters and find transitional or permanent housing.

580 persons will receive homeless prevention assistance.

Homeowner Assistance Staff

Staff implements the Home Safe and Sound, Home Modification and Chores programs. Activities consist of processing applications, feasibility assessments, preparation of rehabilitation specifications, regulatory compliance, assisting homeowners with the bid process, construction management and processing of change orders and draws. Staff also performs construction draw inspections for Homeownership Development and Rental Housing Production Preservation projects, reviews rehabilitation specifications for Homeownership Development projects and prepares rehabilitation specifications for Land Reutilization Program properties in the CDBG service area.

Implementation costs for Home Safe and Sound, Home Modification, Chores, deaf services and the city funded Roof Repair Plus programs. See individual program descriptions for proposed accomplishments.

Housing Administration

Staff administers all housing programs including the Affordable Housing Opportunity Fund (Home Safe and Sound, Home Modification, Chores and Housing Development programs), Acquisition and Relocation Compliance, Lead Safe Columbus

\$116.590

\$291,020

\$1,090,245

\$682,307

\$34,487

\$120,000

\$105,456

\$141,836

and the Residential Tax Incentive program.

See individual program descriptions for proposed accomplishments.

Housing Development and Finance Staff

Funds provide staff and administrative costs to implement the Housing Development Program and to manage loan assets.

See HOME Affordable Housing Opportunity Fund description for proposed accomplishments.

Housing Services Staff

Funds will provide for staff and expenses to operate the Mobile Tool Library. In addition, Mobile Tool Library will provide tools for about five events, such as community clean ups, park beautification, community gardens and playgrounds in 2009. Staff will also provide feasibility assessments, specifications and referrals in the Neighborhood Pride area.

Provide tools to eligible households to enable homeowners to make minor home repairs. For the period of 2009 that it is in operation, 250 tools will be loaned.

Neighborhood Pride Staff

City staff coordinates the Neighborhood Pride Program, including referrals to many Housing Division activities.

DEPARTMENT OF HEALTH

AIDS Housing Program Staff

This program coordinates the federal Housing Opportunities for Persons with AIDS (HOPWA) HUD grant with other HIV related community resources and local homeless and housing services. The HOPWA program provides long term, comprehensive strategies for meeting the housing needs of low-income individuals living with HIV/AIDS; increases access to HIV related medical care and decreases the risk of homelessness.

This program will serve 245 households that include an individual living with HIV/AIDS.

Theme 2 Neighborhood & Target Area Revitalization

DEPARTMENT OF DEVELOPMENT

Code Enforcement

The Code Enforcement program is responsible for making inspections and issuing notices and orders to property owners for violations of various sections of the Columbus City Code. Inspectors meet with residents, owners and other citizens to resolve issues that impact the health and safety of citizens. They offer testimony in court cases involving non-compliant owners, make referrals to other divisions and agencies, participate in Neighborhood Pride Initiatives and respond to citizen concerns from the 311 call center.

This unit will make 2,700 inspections in 2009.

Environmental Nuisance

The Environmental Nuisance Program is designed to eliminate harmful environmental conditions within the Community Development (CD) service area. The Environmental Blight Abatement crew cleans up alleys and vacant lots; boards up vacant, unsecured structures; abates properties with high grass and weeds; removes trash and debris from vacant lots; and maintains city owned properties.

This program will maintain 100 vacant lots for the Land Bank Program, contract for weed cutting and solid waste disposal on 1,200 vacant lots and secure 200 vacant structures.

Land Reutilization Program

The Land Reutilization program allows the city to designate and acquire vacant, abandoned and foreclosed properties for redevelopment or reuse. Structures are sold for rehabilitation or demolition for new infill housing units. The goal of the program is to turn non-productive property into a productive asset in the neighborhood.

30 blighted structures will be demolished; 30 vacant lots will be acquired, cleaned up and made ready for new infill homes; 20 new housing units will be built.

Neighborhood Liaisons/Neighborhood and Agency Programs

Neighborhood Liaisons were created by the administration to improve communications with neighborhoods. Liaisons work closely with neighborhood leaders to discuss, address and resolve longstanding community issues. This connection between city government and community leaders enables citizens in the neighborhoods access to city services and information. Liaisons attend commission, civic association, neighborhood coalition, block watch and other community meetings. Neighborhood Services division staff evaluates and recommends funding for selected social service programs.

The Neighborhood Liaisons will service 1,300 requests from community leaders. Staff will work with local social service

\$77,050

\$116,034

\$55,421

\$100.727

\$681,881

\$122,453

\$330.160

\$250.130

The Urban Initiative program is a comprehensive program to align the city's commercial and residential revitalization efforts

agencies and will monitor contract compliance of the 6 social services agencies recommended for funding from the Public Service Competitive Fund.

Theme 3 Economic Development

DEPARTMENT OF DEVELOPMENT

Brownfield Remediation

The Brownfield Remediation Program strives to eliminate slum and blight conditions by cleaning up contaminated land and buildings to be developed into viable commercial and industrial space. Applications are made to the State, Federal and local governments for clean-up money. Vacant land and buildings are redeveloped, thereby creating jobs and increasing investment in the central city.

4 companies will benefit from Brownfield Remediation, creating 50 new jobs and substantially increasing investment in the central city.

Business Development Office

The Business Development Office strives to keep existing businesses growing and to bring new business and jobs to the city. This is accomplished through site visitations, site and infrastructure research projects, coordination of financial assistance and capital improvement packages, employment assistance and networking with local, state, federal and private sector entities to meet the needs of existing and prospective businesses.

150 businesses will be provided assistance in the city, resulting in over \$50 million in new business development investment for Columbus.

Business Financing Office

The Business Financing Office services all economic development loans closed prior to 2004. Activities include payoffs, subordinations, forbearance agreements, delinquencies and legal action. The Business Financing Office is the liaison between the city and its loan underwriters, Community Capital Development Corporation (CCDC) and the Economic and Community Development Institute (ECDI).

25 jobs will be created through 5 loans and 3 loan workouts.

Economic Development Loans

This program will provide a variety of loans to small businesses. One loan product has an emphasis on minority-owned businesses, another provides micro-loans to low- and moderate-income individuals who own small businesses or want to start a small business. The fund will also make available fixed asset financing through expansion. Loans will leverage and/or reduce the cost of business borrowing. In addition, the program consists of a variety of integrated strategies coordinated to enhance the image of each business corridor. A variety of lending tool provisions will offer attractive financing terms to spur investment.

This program is projected to directly impact the creation of 25 jobs through loans in 2009-2010.

Neighborhood Commercial Development

Staff members of the Neighborhood Commercial Development Program implement the city's initiatives in 15 targeted areas. These initiatives include: implementation of the Neighborhood Commercial Revitalization (NCR) Program, implementation of commercial grants, the provision of training and technical assistance to NCR business associations, oversight of requested design services from the Neighborhood Design Center (NDC) and the identification of additional resources to augment the NCR Program.

Staff will provide ongoing technical assistance to businesses and business associations and process 10 grants to commercial businesses and community development corporations in the targeted areas. City loan programs will be marketed and businesses referred to CCDC and ECDI for potential loans.

Neighborhood Support Fund

This program provides funding for neighborhood-based organizations to develop and implement their economic development projects, initiatives and services. Design services are provided to enhance the image of each business corridor. The funds will provide administrative funding for community development corporations, neighborhood-based organizations and business associations.

Design services will be provided for 35 commercial buildings located in 15 designated areas. 7 businesses associations will provide training and seminars to areas businesses. 8 business associations will provide marketing materials and business directories to area businesses. 7 business associations will provide quarterly newsletters or newspapers to residents of the city.

Urban Initiative Program

\$211,914

\$187,776

\$75,481

\$646.727

\$245.188

\$239,690

\$100,000

The Fiscal and Legislation unit is responsible for all financial record-keeping functions, including budget preparation,

and maximize the impact of core city investment. This program is a holistic approach to urban revitalization efforts.

Projects include: Columbus Coated Fabrics, King Lincoln District, American Edition, Northland Mall and Gowdy Field. The Urban Initiative Fund will create or retain at least 50 jobs as a result of these projects.

Theme 4 Supportive Services

DEPARTMENT OF DEVELOPMENT

Public Service Competitive Fund

and have demonstrated that funds were utilized in accordance with their proposed application and contract.

The Public Service Competitive Fund will fund 4 contracts with social service agencies to provide workforce training, education and other linkages to high growth job markets.

The Public Service Competitive Fund represents the Department of Development's commitment to the maintenance and enhancement of critical public or social services. Funds will be allocated to those agencies that received funds during 2008

DEPARTMENT OF HEALTH

Pregnancy Support Program

The program offers in-home family centered coordination and education services to promote positive pregnancy and infant health outcomes for pregnant women and their infants up to age one. Staff identifies high risk women through active community outreach; provides mobile pregnancy testing and follow-up to prenatal, pediatric and primary care; and assists the women in obtaining necessary social services such as pregnancy education, infant and parenting information and assistance obtaining Medicaid and WIC assistance.

This program will administer 125 pregnancy tests and identify 80 clients to be followed through pregnancy.

Sexual Health Awareness Program

The Sexual Health Awareness Program will decrease the incidence of sexually transmitted infections by increasing the sexual health management skills of the city's most vulnerable populations. The program provides a continuum of sexual health education, diagnostic, treatment and referral services. These services are targeted toward low-income uninsured/underinsured persons/households.

1,300 clients will be provided services.

DEPARTMENT OF MAYOR'S OFFICE

Capital Kids Program

Capital Kids serves elementary and middle school students during non-school hours by providing an environment where participants may increase their academic skills and gain positive interpersonal and social skills. These funds support 4 full time staff members.

180 students will be provided assistance during non-school hours.

DEPARTMENT OF RECREATION & PARKS

School's Out Program

The School's Out Program is designed to benefit the children of working parents by providing a camp for children, ages 6 to 14 years, which operates during all periods throughout the year when school is not in session. School's Out offers a day long, well supervised program that allows children to take part in a variety or recreational, educational, cultural and physical fitness activities in a safe and secure environment.

This program will serve 240 children in 2009.

Programmatic Support

DEPARTMENT OF DEVELOPMENT

Administrative Support

Support staff provides clerical and administrative support for the various CDBG planning, implementation and monitoring activities provided by the Department of Development. Staff activities include document, form and report preparation; filing; and maintenance of inventories.

Fiscal and Legislation

\$79.489

\$104,036

\$74.039

\$266,291

\$160.693

\$64,684

\$93.048

quarterly financial reviews, contract payments, legislation processing and accounts payable.

DEPARTMENT OF FINANCE & MANAGEMENT

Grants Management Staff

The staff of the Grants Management Office administers the Community Development Block Grant, Emergency Shelter Grant, HOME and Housing Opportunities for Persons with AIDS programs. Duties include budget development, financial resource management, program monitoring, technical assistance, regulatory compliance, completion of required environmental reviews, loan servicing, prevailing wage compliance, project eligibility issues and the preparation of required federal reports.

Loan Servicing Contract - Economic Development

Funds provide for a loan servicing contract that will assist in the administration of the city's economic development loan portfolio.

Loan Servicing Contract - Housing

Funds provide for a loan servicing contract that will assist in the administration of the city's housing loan portfolio.

Grand Total

\$377,158

\$110,000

\$7,377,011

\$25,000

2009 HOME INVESTMENT PARTNERSHIPS PROGRAM

ACTIVITIES AND FUNDING LEVELS I. A. AFFORDABLE HOUSING OPPORTUNITY FUND—HOME \$3,293,281 B. AMERICAN DREAM DOWNPAYMENT INITIATIVE (ADDI) 45,243 C. COMMUNITY HOUSING DEVELOPMENT (CHDO) OPERATING SUPPORT 235,234 D. COMMUNITY HOUSING DEVELOPMENT PROJECT SET-A-SIDE 705.703 E. HOME ADMINISTRATION 470,469 TOTAL FUNDING LEVEL \$4,749,930 **II. PROJECTED RESOURCES** A. ENTITLEMENT FUNDS \$4,749,930 TOTAL PROJECTED RESOURCES \$4,749,930

DESCRIPTION OF ACTIVITIES AND FUNDING OBJECTIVES

DEPARTMENT OF DEVELOPMENT

Theme 1 Affordable Housing Opportunity

Affordable Housing Opportunity Fund (HOME)

A) Rental Housing Production/Preservation Program (RHPP) provides gap financing to developers and owner/investors to acquire and/or construct new or rehabilitate existing rental housing.

B) Rebuilding Lives Program provides tenant-based rental assistance. Local preference is the assistance of chronically homeless persons needing permanent supportive housing. The selection criteria are: single homeless men and women needing some level of supportive services to transition into a safe, secure living situation who meet one or more of the following definitions of chronic homelessness: a) using the emergency shelter system for more than a total of 120 days over a period of two years; or b) living on the street for a total of more than 120 days; or c) repeated emergency shelter use (four or more times/year).

C) Homeownership Development Program (HDP) provides gap financing for the development and/or purchase of new infill homes or acquisition/rehabilitation of existing single-family homes for sale, with preference for developments in Neighborhood Investment Districts.

D) Downpayment Assistance provides deferred loans to enable first time homebuyers to acquire a home.

365 rental units will be created by the RHPP Program.

109 individuals will receive tenant-based rental assistance.

10 single-family homes will be created in the Neighborhood Investment Districts.

86 downpayment assistance loans will be made to first time homebuyers.

American Dream Downpayment Initiative (ADDI)

ADDI provides deferred loans for downpayment and closing costs to first time homebuyers to assist with the purchase of homes in the Columbus Public School District.

9 households will receive assistance in buying their first home.

\$45,243

\$3.293.281

Community Housing Development Organization Operating Support

HUD regulations allow the city to reserve 5% of its HOME allocation for operating expenses of Community Housing Development Organizations (CHDOs). The HOME funds are provided to the Community Development Collaborative, which awards grants to CHDOs based upon evaluation of performance in achieving the CHDO mission, goals and objectives of their strategic plan, management successes and production of affordable housing.

Operating support is provided to six non-profit CHDOs in order to create decent, affordable housing.

Community Housing Development Organizations Set-Aside

The City of Columbus has reserved 15% of its HOME allocation for affordable housing development projects sponsored or developed by CHDOs.

Financial assistance is provided to eligible CHDOs that will create 25 decent, affordable housing units for low income individuals.

HOME Administration

This activity funds administrative expenses for implementing the HOME Investment Partnerships Program. Staff manages and administers funded programs including the Affordable Housing Opportunity Fund, Rebuilding Lives Tenant-Based Rental Assistance, CHDO Projects and CHDO Operating Set-Asides.

Grand Total

\$4,749,930

\$470.469

\$235,234

\$705,703

2009 EMERGENCY SHELTER GRANT

I. ACTIVITIES AND FUNDING LEVELS

	A. <u>COMMUNITY SHELTER BOARD</u>		<u>\$284,759</u>
		TOTAL FUNDING LEVEL	\$284,759
II.	PROJECTED RESOURCES		
	A. <u>ENTITLEMENT FUNDS</u>		<u>\$284,759</u>
		TOTAL PROJECTED RESOURCES	\$284,759

DESCRIPTION OF ACTIVITIES AND FUNDING OBJECTIVES Theme 1 <u>Affordable Housing Opportunity</u>

DEPARTMENT OF DEVELOPMENT

Emergency Shelter Grant

Funds are allocated to the Community Shelter Board (CSB) to provide operational support for activities necessary to the continuing operation of the Board's mission to coordinate and stabilize the base funding of emergency shelter programs. The CSB will allocate funds to homeless programs to enable them to continue to provide emergency shelter services to men and women.

4500 single men and women will be served.

Grand Total

\$284,759

\$284,759

2009 HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS (HOPWA)

I. ACTIVITIES AND FUNDING LEVELS

	A. HOPWA PROGRAM		<u>\$641,000</u>
		TOTAL FUNDING LEVEL	\$641,000
II.	PROJECTED RESOURCES		
	A. ENTITLEMENT FUNDS		<u>\$641,000</u>
		TOTAL PROJECTED RESOURCES	\$641,000

DESCRIPTION OF ACTIVITIES AND FUNDING OBJECTIVES

Theme 1 Affordable Housing Opportunity

DEPARTMENT OF HEALTH

Housing Opportunities for Persons with AIDS (HOPWA)

The HOPWA program coordinates the federal HOPWA formula grant program for the eight county (Delaware, Fairfield, Franklin, Licking, Madison, Morrow, Pickaway and Union) Metropolitan Statistical Area (MSA). HOPWA funds will be used to assure Housing Assistance resources are maintained and/or expanded and are accessible for income–eligible persons within the MSA who are infected with HIV/AIDS.

Grand Total

\$641,000

\$641,000